

CERTIFICATION OF ENROLLMENT
ENGROSSED SUBSTITUTE HOUSE BILL 2018

Chapter 231, Laws of 1997
(partial veto)

55th Legislature
1997 Regular Session

CONSUMER ASSISTANCE AND INSURANCE MARKET STABILIZATION ACT

EFFECTIVE DATE: 7/27/97 - Except section 301 which becomes effective 1/1/98; and section 205 which becomes effective 4/26/97

Passed by the House April 19, 1997
Yeas 61 Nays 30

CLYDE BALLARD
Speaker of the
House of Representatives

Passed by the Senate April 18, 1997
Yeas 30 Nays 19

IRV NEWHOUSE
President of the Senate

Approved April 26, 1997, with the exception of sections 101, 102, 103, 104, 105, 106, 107, 108, 109, 110, 111, 201, 203, 204, 216, 217, 218, 219, 220, and 221, which are vetoed.

GARY LOCKE
Governor of the State of Washington

CERTIFICATE

I, Timothy A. Martin, Chief Clerk of the House of Representatives of the State of Washington, do hereby certify that the attached is **ENGROSSED SUBSTITUTE HOUSE BILL 2018** as passed by the House of Representatives and the Senate on the dates hereon set forth.

TIMOTHY A. MARTIN
Chief Clerk

FILED

April 26, 1997 - 11:10 p.m.

Secretary of State
State of Washington

ENGROSSED SUBSTITUTE HOUSE BILL 2018

Passed Legislature - 1997 Regular Session

AS AMENDED BY THE SENATE

State of Washington 55th Legislature 1997 Regular Session

By House Committee on Health Care (originally sponsored by Representatives Dyer, Grant, Backlund, Quall, Zellinsky, Sheldon, Sherstad, Morris, Parlette, Scott and Skinner)

Read first time 03/05/97.

1 AN ACT Relating to health insurance reform; amending RCW 48.43.055,
2 48.43.005, 48.43.025, 48.43.035, 48.43.045, 48.20.028, 48.44.022,
3 48.46.064, 48.41.030, 48.41.060, 48.41.080, 48.41.110, 48.41.200, and
4 48.41.130; reenacting and amending RCW 70.47.060; adding new sections
5 to chapter 48.43 RCW; adding a new section to chapter 74.09 RCW; adding
6 a new section to chapter 48.44 RCW; adding a new section to chapter
7 48.46 RCW; adding a new section to chapter 48.21 RCW; adding new
8 sections to chapter 48.20 RCW; creating new sections; repealing RCW
9 48.46.100; providing effective dates; and declaring an emergency.

10 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

HEALTH INSURANCE REFORM

TABLE OF CONTENTS

	Page #
14 PART I--CONSUMER PROTECTIONS	3
15 UTILIZATION REVIEW--INTENT	3
16 UTILIZATION REVIEW--REVIEW ORGANIZATION	3
17 UTILIZATION REVIEW--STANDARDS	4
18 UTILIZATION REVIEW--LIMITED RECORD ACCESS	5

1	GRIEVANCE PROCEDURES--INTENT	5
2	GRIEVANCE PROCEDURES--STANDARDS	5
3	GRIEVANCE PROCEDURE FOR HEALTH CARE PROVIDERS.	11
4	GRIEVANCE PROCEDURES--REPEALER	11
5	NETWORK ADEQUACY--INTENT	11
6	NETWORK ADEQUACY--STUDY AND RESTRICTION	11
7	ACCESS PLAN REQUIREMENTS	13
8	MEDICAL ASSISTANCE WAIVERS	13
9	PART II--MARKETPLACE STABILITY	14
10	LEGISLATIVE INTENT	14
11	DEFINITIONS	14
12	PREEXISTING CONDITION LIMITATIONS MODIFIED	19
13	GUARANTEED ISSUE AND CONTINUITY OF COVERAGE MODIFIED	21
14	MODIFYING CARRIER REPORTING REQUIREMENTS	24
15	MODEL PLAN DEFINED	24
16	TENURE DISCOUNTS--INDIVIDUAL DISABILITY COVERAGE	29
17	TENURE DISCOUNTS--HEALTH CARE SERVICE CONTRACTORS	31
18	TENURE DISCOUNTS--HEALTH MAINTENANCE ORGANIZATIONS	33
19	HEALTH INSURANCE POOL--DEFINITIONS	35
20	HEALTH INSURANCE POOL--BOARD POWERS MODIFIED	37
21	HEALTH INSURANCE POOL--ADMINISTRATOR'S POWER MODIFIED	38
22	HEALTH INSURANCE POOL--BENEFITS MODIFIED	40
23	HEALTH INSURANCE POOL--RATE MODIFIED	42
24	HEALTH INSURANCE POOL--SUBSTANTIAL EQUIVALENT CLARIFIED	43
25	LOSS RATIOS--HEALTH CARE SERVICE CONTRACTORS	43
26	LOSS RATIOS--HEALTH MAINTENANCE ORGANIZATIONS	44
27	LOSS RATIOS--GROUPS' DISABILITY COVERAGE	45
28	LOSS RATIOS--INDIVIDUAL DISABILITY COVERAGE	46
29	LOSS RATIOS--DISABILITY COVERAGE EXEMPTIONS	48
30	LOSS RATIOS--DISABILITY COVERAGE DEFINITIONS	48
31	PART III--BENEFITS AND SERVICE DELIVERY	49
32	EMERGENCY MEDICAL SERVICES	50
33	PART IV--MISCELLANEOUS	52
34	WICKLINE CLAUSE STUDY	52
35	COMMON TITLE	53
36	SEVERABILITY CLAUSE	53

2 PART I--CONSUMER PROTECTIONS

3 **NEW SECTION. Sec. 101. UTILIZATION REVIEW--INTENT. The*
4 *legislature intends that the delivery of quality health care services*
5 *to individuals in the state of Washington be consistent with a wise use*
6 *of resources. It is therefore the purpose of this act to define*
7 *standards for utilization review of health care services and to promote*
8 *the delivery of health care in a cost-effective manner. The*
9 *legislature reaffirms its commitment to improving health care services*
10 *through encouraging the availability of effective and consistent*
11 *utilization review throughout this state. The legislature believes*
12 *that standards for utilization review will help assure quality*
13 *oversight of individual case evaluations in this state.*

14 **Sec. 101 was vetoed. See message at end of chapter.*

15 **NEW SECTION. Sec. 102. A new section is added to chapter 48.43*
16 *RCW to read as follows:*

17 *UTILIZATION REVIEW--REVIEW ORGANIZATION. (1) Beginning on January*
18 *1, 1998, every review organization that performs utilization review of*
19 *inpatient and outpatient benefits for residents of this state shall*
20 *meet the standards set forth in this section and section 103 of this*
21 *act.*

22 *(a) Review organizations shall comply with all applicable state and*
23 *federal laws to protect confidentiality of enrollee medical records.*

24 *(b) Any certification by a review organization as to the medical*
25 *necessity or appropriateness of an admission, length of stay, extension*
26 *of stay, or service or procedure must be made in accordance with*
27 *medical standards or guidelines approved by a licensed physician.*

28 *(c) Any determination by a review organization to deny an*
29 *admission, length of stay, extension of stay, or service or procedure*
30 *on the basis of medical necessity or appropriateness must be made by a*
31 *licensed physician who has reasonable access to board certified*
32 *specialty providers in making such determinations.*

33 *(d) Review organizations shall make staff available to perform*
34 *utilization review activities by toll-free or collect telephone, at*
35 *least forty hours per week during normal business hours.*

1 (e) Review organizations shall have a phone system capable of
2 accepting or recording, or both, incoming phone calls relating to
3 utilization review during other than normal business hours and shall
4 respond to these calls within two business days.

5 (f) Review organizations shall maintain a documented utilization
6 review program description and written utilization review criteria
7 based on reasonable medical evidence. The program must include a
8 method for reviewing and updating criteria. Review organizations shall
9 make utilization review criteria available upon request to the
10 participating provider involved in a specific case under review.

11 (g) Review organizations shall designate a licensed physician to
12 participate in utilization review program implementation.

13 (2) The legislature finds that current utilization review
14 accreditation commission and national committee for quality assurance
15 utilization review standards meet or exceed the requirements of this
16 section. Health carriers who continuously maintain such accreditation
17 are hereby deemed in compliance with this section for their accredited
18 health plans. The office of the insurance commissioner shall
19 periodically examine the review organization accreditation standards of
20 the utilization review accreditation commission and the national
21 committee for quality assurance and report to the legislature to ensure
22 that such standards continue to be substantially equivalent to or
23 exceed the requirements of section 103 of this act.

24 *Sec. 102 was vetoed. See message at end of chapter.

25 *NEW SECTION. Sec. 103. A new section is added to chapter 48.43
26 RCW to read as follows:

27 UTILIZATION REVIEW--STANDARDS. (1) Notification of an initial
28 determination by the review organization to certify an admission,
29 length of stay, extension of stay, or service or procedure must be
30 mailed or otherwise communicated to the provider of record or the
31 enrollee, or the enrollee's authorized representative, or both, within
32 two business days of the determination and following the receipt of all
33 information necessary to complete the review.

34 (2) Notification of an initial determination by the review
35 organization to deny an admission, length of stay, extension of stay,
36 or service or procedure must be mailed or otherwise communicated to the
37 provider of record or the enrollee, or the enrollee's authorized
38 representative, or both, within one business day of the determination

1 and following the receipt of all information necessary to complete the
2 review.

3 (3) Any notification of a determination to deny an admission,
4 length of stay, extension of stay, or service or procedure must
5 include:

6 (a) The review organization's decision in clear terms and the
7 rationale in sufficient detail for the enrollee to respond further to
8 the review organization's decision; and

9 (b) The procedures to initiate an appeal of an adverse
10 determination.

11 (4) Health care facilities and providers shall cooperate with the
12 reasonable efforts of review organizations to ensure that all necessary
13 enrollee information is available in a timely fashion by phone during
14 normal business hours. Health care facilities and providers shall
15 allow on-site review of medical records by review organizations. These
16 provisions are subject to the requirements regarding health care
17 information disclosure in chapter 70.02 RCW.

18 *Sec. 103 was vetoed. See message at end of chapter.

19 *NEW SECTION. Sec. 104. A new section is added to chapter 48.43
20 RCW to read as follows:

21 UTILIZATION REVIEW--LIMITED RECORD ACCESS. In performing a
22 utilization review, a review organization is limited to access to
23 specific health care service information necessary to complete the
24 review being performed relating to the covered person.

25 *Sec. 104 was vetoed. See message at end of chapter.

26 *NEW SECTION. Sec. 105. GRIEVANCE PROCEDURES--INTENT. The
27 legislature is committed to the efficient use of state resources in
28 promoting public health and protecting the rights of individuals in the
29 state of Washington. The purpose of this act is to provide standards
30 for the establishment and maintenance of procedures by health carriers
31 to assure that covered persons have the opportunity for the appropriate
32 resolution of their grievances, as defined in this act.

33 *Sec. 105 was vetoed. See message at end of chapter.

34 *NEW SECTION. Sec. 106. A new section is added to chapter 48.43
35 RCW to read as follows:

36 GRIEVANCE PROCEDURES--STANDARDS. (1) Every health carrier shall
37 use written procedures for receiving and resolving grievances from

1 covered persons. At each level of review of a grievance, the health
2 carrier shall include a person or persons with sufficient background
3 and authority to deliberate the merits of the grievance and establish
4 appropriate terms of resolution. The health carrier's medical director
5 or designee shall be available to participate in the review of any
6 grievance involving a clinical issue or issues. A grievance that
7 includes an issue of clinical quality of care as determined by the
8 health carrier's medical director or designee may be directed to the
9 health carrier's quality assurance committee for review and comment.
10 Nothing in this section alters any protections afforded under statutes
11 relating to confidentiality and nondiscoverability of quality assurance
12 activities and information.

13 (2)(a) A complaint that is not submitted in writing may be resolved
14 directly by the health carrier with the covered person, and is not
15 considered a grievance subject to the review, recording, and reporting
16 requirements of this section.

17 (b) The health carrier is required to provide telephone access to
18 covered persons for purposes of presenting a complaint for review.
19 Each telephone number provided shall be toll free or collect within the
20 health carrier's service area and provide reasonable access to the
21 health carrier without undue delays during normal business hours.

22 (3)(a) A grievance may be submitted by a covered person or a
23 representative acting on behalf of the covered person through written
24 authority to assure protection of the covered person's private
25 information. Within three working days of receiving a grievance, the
26 health carrier shall acknowledge in writing the receipt of the
27 grievance and the department name and address where additional
28 information may be submitted by the covered person or authorized
29 representative of the covered person. The health carrier shall process
30 the grievance in a reasonable length of time not to exceed thirty days
31 from receipt of the written grievance. If the grievance involves the
32 collection of information from sources external to the health carrier
33 and its participating providers, the health carrier has an additional
34 thirty days to process the covered person's grievance.

35 (b) The health carrier shall provide the covered person, or
36 authorized representative of the covered person, with a written
37 determination of its review within the time frame specified in (a) of
38 this subsection. The written determination shall contain at a minimum:

1 (i) The health carrier's decision in clear terms and the rationale
2 in sufficient detail for the covered person or authorized
3 representative of the covered person to respond further to the health
4 carrier's decision; and

5 (ii) When the health carrier's decision is not wholly favorable to
6 the covered person, a description of the process to obtain a second
7 level grievance review of the decision, including the time frames
8 required for submission of a request by the covered person or
9 authorized representative of the covered person.

10 (4)(a) A health carrier shall provide a second level grievance
11 review for those covered persons who are dissatisfied with the first
12 level grievance review decision and who submit a written request for
13 review. The second level review process shall include an opportunity
14 for the covered person or authorized representative of the covered
15 person to appear in person before the representative or representatives
16 of the health carrier. The covered person or authorized representative
17 of the covered person must ask for a personal appearance in the written
18 request for a second level review.

19 (b) The health carrier shall process the grievance in a reasonable
20 length of time, not to exceed thirty days from receipt of the request
21 for a second level review. The time required to resolve the second
22 level review may be extended for a specified period if mutually agreed
23 upon by the covered person or authorized representative of the covered
24 person and the health carrier.

25 (c) A health carrier's procedures for conducting a second level
26 review must include the following:

27 (i) The second level review panel shall be comprised of
28 representatives of the health carrier not otherwise participating in
29 the first level review. If the grievance involves a clinical issue or
30 issues, the health carrier shall appoint a health care professional
31 with appropriate qualifications to assess the clinical considerations
32 of the case who was not previously involved with the grievance under
33 review and who has no financial interest in the outcome of the review;

34 (ii) The review panel shall schedule the review meeting to
35 reasonably accommodate the covered person or authorized representative
36 of the covered person and not unreasonably deny a request for
37 postponement of the review requested by the covered person or
38 authorized representative of the covered person; and

1 (iii) The health carrier shall notify the covered person or
2 authorized representative of the covered person in writing at least
3 fifteen days in advance of the scheduled review date unless a shorter
4 time frame is agreed to by the health carrier and the covered person.
5 The review meeting shall be held at a location within the health
6 carrier's service area that is reasonably accessible to the covered
7 person or authorized representative of the covered person. In cases
8 where a face-to-face meeting is not practical for geographic reasons,
9 a health carrier shall offer the covered person or authorized
10 representative of the covered person the opportunity to communicate
11 with the review panel, at the health carrier's expense, by conference
12 call, video conferencing, or other appropriate technology as determined
13 by the health carrier.

14 (d) The health carrier shall issue a written decision to the
15 covered person or authorized representative of the covered person
16 within five working days of completing the review meeting. The
17 decision shall include:

18 (i) A statement of the health carrier's understanding of the nature
19 of the grievance and all pertinent facts;

20 (ii) The health carrier's decision in clear terms and the rationale
21 for the review panel's decision; and

22 (iii) Notice of the covered person's right to any further review by
23 the health carrier.

24 (e) Determination of a grievance at the final level review that is
25 unfavorable to the covered person may be submitted by the covered
26 person or authorized representative of the covered person to nonbinding
27 mediation. Mediation shall be conducted under mediation rules similar
28 to those of the American arbitration association, the center for public
29 resources, the judicial arbitration and mediation service, RCW
30 7.70.100, or any other rules of mediation agreed to by the parties.

31 (5) Each health carrier as defined in this chapter shall file with
32 the commissioner its procedures for review and adjudication of
33 grievances initiated by covered persons.

34 (6) The health carrier shall maintain accurate records of each
35 grievance to include the following:

36 (a) A description of the grievance, the date received by the health
37 carrier, and the name and identification number of the covered person;
38 and

1 (b) A statement as to which level of the grievance procedure the
2 grievance has been brought, the date at which it was brought to each
3 level, the decision reached at each level, and a summary description of
4 the rationale for the decision.

5 (7) Each health carrier shall make an annual report available to
6 the commissioner. The report shall include for each type of health
7 benefit plan offered by the health carrier: The number of covered
8 lives; the total number of grievances received divided into the
9 following categories: (a) Access, health carrier customer service,
10 health care provider or facility service, and claim payment; (b)
11 dispute resolution; (c) the number of grievances resolved at each
12 level; and (d) the total number of decisions favorable and unfavorable
13 to the covered person.

14 (8) A notice of the availability and the requirements of the
15 grievance procedure, including the address where a written grievance
16 may be filed, shall be included in or attached to the policy,
17 certificate, membership booklet, outline of coverage, or other evidence
18 of coverage provided by the health carrier to its enrollees.

19 (9) The notice shall include a toll-free or collect telephone
20 number for a covered person to obtain verbal explanation of the
21 grievance procedure.

22 (10) A health carrier shall establish written procedures for the
23 expedited review of a grievance involving a situation where the time to
24 resolve a grievance according to the procedures set forth in this
25 section would seriously jeopardize the life or health of a covered
26 person. A request for an expedited review may be submitted orally or
27 in writing by a covered person or authorized representative of the
28 covered person. A health carrier's procedures for establishing an
29 expedited review process shall include the following:

30 (a) The health carrier shall appoint an appropriate health care
31 professional to participate in expedited reviews and shall provide
32 reasonable access to board-certified specialty providers as typically
33 manage the issue under review.

34 (b) A health carrier shall provide expedited review to all requests
35 concerning an admission, availability of care, continued stay, or
36 review of a health care service for a covered person who has received
37 emergency services but has not been discharged from a facility.

38 (c) All necessary information, including the health carrier's
39 decision, shall be transmitted between the health carrier and the

1 covered person or authorized representative of the covered person by
2 telephone, facsimile, or the most expeditious method available as
3 determined by the health carrier.

4 (d) A health carrier shall make a decision and notify the covered
5 person or authorized representative of the covered person as
6 expeditiously as the medical condition of the covered person requires,
7 but no more than two business days after the request for expedited
8 review is received by the health carrier. If the expedited review is
9 a concurrent review determination, the service shall be continued
10 without liability to the covered person until the covered person or
11 authorized representative of the covered person has been notified of
12 the decision by the health carrier.

13 (e) A health carrier shall provide written confirmation of its
14 decision concerning an expedited review within two working days of
15 providing notification of that decision to the enrollee, if the initial
16 notification was not in writing. The written notification shall
17 contain the provisions required in subsection (3) of this section
18 pertaining to a first level grievance review.

19 (f) In any case where the expedited review process does not resolve
20 a difference of opinion between a health carrier and the covered
21 person, the covered person or authorized representative of the covered
22 person may request a second level grievance review. In conducting the
23 second level grievance review, the health carrier shall adhere to time
24 frames that are reasonable under the circumstances, but in no event to
25 exceed the time frames specified in subsection (4) of this section
26 pertaining to second level grievance review.

27 (11) The legislature finds that current national committee for
28 quality assurance grievance procedure standards meet or exceed the
29 requirements of this section. Health carriers who continuously
30 maintain such accreditation are hereby deemed in compliance with this
31 section for their accredited health plans. The office of the insurance
32 commissioner shall periodically examine the accreditation standards of
33 the national committee for quality assurance and report to the
34 legislature to ensure that such standards continue to be substantially
35 equivalent to or exceed the requirements of this section.

36 *Sec. 106 was vetoed. See message at end of chapter.

37 *Sec. 107. RCW 48.43.055 and 1995 c 265 s 20 are each amended to
38 read as follows:

1 *GRIEVANCE PROCEDURE FOR HEALTH CARE PROVIDERS. Each health carrier*
2 *as defined under RCW 48.43.005 shall file with the commissioner its*
3 *procedures for review and adjudication of complaints initiated by*
4 *((covered persons or)) a health care provider((s)). Procedures filed*
5 *under this section shall provide a fair review for consideration of*
6 *complaints. Every health carrier shall provide reasonable means*
7 *whereby ((any person)) a health care provider aggrieved by actions of*
8 *the health carrier may be heard in person or by their authorized*
9 *representative on their written request for review. If the health*
10 *carrier fails to grant or reject such request within thirty days after*
11 *it is made, the complaining ((person)) provider may proceed as if the*
12 *complaint had been rejected. A complaint that has been rejected by the*
13 *health carrier may be submitted to nonbinding mediation. Mediation*
14 *shall be conducted pursuant to mediation rules similar to those of the*
15 *American arbitration association, the center for public resources, the*
16 *judicial arbitration and mediation service, RCW 7.70.100, or any other*
17 *rules of mediation agreed to by the parties.*

18 **Sec. 107 was vetoed. See message at end of chapter.*

19 **NEW SECTION. Sec. 108. GRIEVANCE PROCEDURES--REPEALER. RCW*
20 *48.46.100 and 1975 1st ex.s. c 290 s 11 are each repealed.*

21 **Sec. 108 was vetoed. See message at end of chapter.*

22 **NEW SECTION. Sec. 109. NETWORK ADEQUACY--INTENT. The*
23 *legislature declares that it is in the public interest that health*
24 *carriers utilizing provider networks use reasonable means of assessing*
25 *that their provider networks are adequate to provide covered services*
26 *to their enrollees. The legislature finds that empirical assessment of*
27 *provider network adequacy is in developmental stages, and that rigid,*
28 *formulaic approaches are unworkable and inhibit innovation and*
29 *approaches tailored to meet the needs of varying communities and*
30 *populations. The legislature therefore finds that, given these*
31 *limitations, an assessment is needed to determine whether network*
32 *adequacy requirements are needed and, if necessary, whether the type of*
33 *measures used by current accreditation programs, such as the national*
34 *committee on quality assurance, meets these needs.*

35 **Sec. 109 was vetoed. See message at end of chapter.*

36 **NEW SECTION. Sec. 110. NETWORK ADEQUACY--STUDY AND RESTRICTION.*
37 *(1) The health care authority, in consultation with the office of the*

1 insurance commissioner, the department of social and health services,
2 the department of health, consumers, providers, and health carriers,
3 shall review the need for network adequacy requirements. The review
4 must include an evaluation of the approaches used by the national
5 committee on quality assurance and any similar, nationally recognized
6 accreditation programs. The department shall submit its report and
7 recommendations to the health care committees of the legislature by
8 January 1, 1998, and include recommendations on:

9 (a) Whether legislatively determined network adequacy requirements
10 are necessary and advisable and the evidence to support this;

11 (b) If standards are needed, to what extent such standards can be
12 made consistent with the national committee on quality assurance
13 standards, and whether national committee on quality assurance
14 accredited carriers, or carriers accredited by other, nationally
15 recognized accreditation programs, should be exempted from state review
16 and requirements;

17 (c) Whether and how the state could promote uniformity of approach
18 across commercial purchaser requirements and state and federal agency
19 requirements so as to assure adequate consumer access while promoting
20 the most efficient use of public and private health care financial
21 resources;

22 (d) Means to assure that health carriers and health systems
23 maintain the flexibility necessary to responsibly determine the best
24 ways to meet the needs of the populations they serve while controlling
25 the costs of the health care services provided;

26 (e) Which types of health systems and health carriers should be
27 subject to network adequacy requirements, if any; and

28 (f) An objective estimate of the potential costs of such
29 requirements and any recommended oversight functions.

30 (2) No agency may engage in rule making relating to network
31 adequacy until the legislature has reviewed the findings and
32 recommendations of the study and has passed legislation authorizing the
33 department of health or other appropriate agency to engage in rule
34 making in this area in accordance with the policy direction set by the
35 legislature.

36 *Sec. 110 was vetoed. See message at end of chapter.

37 *NEW SECTION. Sec. 111. A new section is added to chapter 48.43
38 RCW to read as follows:

1 *ACCESS PLAN REQUIREMENTS. (1) Beginning July 1, 1997, every health*
2 *carrier, as defined in RCW 48.43.005, shall develop and update annually*
3 *an access plan that meets the requirements of this section for each of*
4 *the health care networks that the carrier offers in this state. The*
5 *health carrier shall make the access plans available on its business*
6 *premises and shall provide nonproprietary information to any interested*
7 *party upon request. The carrier shall prepare an access plan prior to*
8 *offering a health plan utilizing a substantially different health care*
9 *network. The plan shall include, at least, the following:*

10 *(a) The health carrier's network of providers and facilities by*
11 *license, certification and registration type, and by geographic*
12 *location;*

13 *(b) The health carrier's process for monitoring and assuring on an*
14 *ongoing basis the sufficiency of the provider network to meet the*
15 *covered health care needs of its enrolled populations; and*

16 *(c) The health carrier's methods for assessing the health care*
17 *needs of covered persons and their satisfaction with services.*

18 *(2) On or before August 1, 1997, each health carrier shall submit*
19 *its access plan or plans to the Washington state health care authority*
20 *for purposes of assisting the authority with its report and*
21 *recommendations on network adequacy standards required under section*
22 *110 of this act.*

23 *(3) The legislature finds that current national committee for*
24 *quality assurance network adequacy standards meet or exceed the*
25 *requirements of this section. Health carriers who continuously*
26 *maintain such accreditation are hereby deemed in compliance with this*
27 *section for their accredited health plans. The office of the insurance*
28 *commissioner shall periodically examine the accreditation standards of*
29 *the national committee for quality assurance and report to the*
30 *legislature to ensure that such standards continue to be substantially*
31 *equivalent to or exceed the requirements of this section.*

32 **Sec. 111 was vetoed. See message at end of chapter.*

33 NEW SECTION. **Sec. 112.** A new section is added to chapter 74.09
34 RCW to read as follows:

35 **MEDICAL ASSISTANCE WAIVERS.** To the extent that federal statutes or
36 regulations, or provisions of waivers granted to the department of
37 social and health services by the federal department of health and
38 human services, include standards that differ from the minimums stated

1 in sections 101 through 106, 109, and 111 of this act, those sections
2 do not apply to contracts with health carriers awarded pursuant to RCW
3 74.09.522.

4 **PART II--MARKETPLACE STABILITY**

5 ***NEW SECTION.** *Sec. 201. LEGISLATIVE INTENT. The legislature*
6 *intends that individuals in the state of Washington have access to*
7 *affordable individual health plan coverage. The legislature reaffirms*
8 *its commitment to guaranteed issue and renewability, portability, and*
9 *limitations on use of preexisting condition exclusions. The*
10 *legislature also finds that the lack of incentives for individuals to*
11 *purchase and maintain coverage independent of anticipated need for*
12 *health care has contributed to soaring health care claims experience in*
13 *many individual health plans. The legislature therefore intends that*
14 *refinements be made to the state's individual market reform laws to*
15 *provide needed incentives and to help assure that more affordable*
16 *coverage is accessible to Washington residents.*

17 **Sec. 201 was vetoed. See message at end of chapter.*

18 **Sec. 202.** RCW 48.43.005 and 1995 c 265 s 4 are each amended to
19 read as follows:

20 **DEFINITIONS.** Unless otherwise specifically provided, the
21 definitions in this section apply throughout this chapter.

22 (1) "Adjusted community rate" means the rating method used to
23 establish the premium for health plans adjusted to reflect actuarially
24 demonstrated differences in utilization or cost attributable to
25 geographic region, age, family size, and use of wellness activities.

26 (2) "Basic health plan" means the plan described under chapter
27 70.47 RCW, as revised from time to time.

28 (3) "Basic health plan model plan" means a health plan as required
29 in RCW 70.47.060(2)(d).

30 (4) "Basic health plan services" means that schedule of covered
31 health services, including the description of how those benefits are to
32 be administered, that are required to be delivered to an enrollee under
33 the basic health plan, as revised from time to time.

34 (5) "Certification" means a determination by a review organization
35 that an admission, extension of stay, or other health care service or
36 procedure has been reviewed and, based on the information provided,

1 meets the clinical requirements for medical necessity, appropriateness,
2 level of care, or effectiveness under the auspices of the applicable
3 health benefit plan.

4 (6) "Concurrent review" means utilization review conducted during
5 a patient's hospital stay or course of treatment.

6 (7) "Covered person" or "enrollee" means a person covered by a
7 health plan including an enrollee, subscriber, policyholder,
8 beneficiary of a group plan, or individual covered by any other health
9 plan.

10 ~~((+3))~~ (8) "Dependent" means, at a minimum, the enrollee's legal
11 spouse and unmarried dependent children who qualify for coverage under
12 the enrollee's health benefit plan.

13 (9) "Eligible employee" means an employee who works on a full-time
14 basis with a normal work week of thirty or more hours. The term
15 includes a self-employed individual, including a sole proprietor, a
16 partner of a partnership, and may include an independent contractor, if
17 the self-employed individual, sole proprietor, partner, or independent
18 contractor is included as an employee under a health benefit plan of a
19 small employer, but does not work less than thirty hours per week and
20 derives at least seventy-five percent of his or her income from a trade
21 or business through which he or she has attempted to earn taxable
22 income and for which he or she has filed the appropriate internal
23 revenue service form. Persons covered under a health benefit plan
24 pursuant to the consolidated omnibus budget reconciliation act of 1986
25 shall not be considered eligible employees for purposes of minimum
26 participation requirements of chapter 265, Laws of 1995.

27 ~~((+4))~~ (10) "Emergency medical condition" means the emergent and
28 acute onset of a symptom or symptoms, including severe pain, that would
29 lead a prudent layperson acting reasonably to believe that a health
30 condition exists that requires immediate medical attention, if failure
31 to provide medical attention would result in serious impairment to
32 bodily functions or serious dysfunction of a bodily organ or part, or
33 would place the person's health in serious jeopardy.

34 (11) "Emergency services" means otherwise covered health care
35 services medically necessary to evaluate and treat an emergency medical
36 condition, provided in a hospital emergency department.

37 (12) "Enrollee point-of-service cost-sharing" means amounts paid to
38 health carriers directly providing services, health care providers, or

1 health care facilities by enrollees and may include copayments,
2 coinsurance, or deductibles.

3 ~~((+5))~~ (13) "Grievance" means a written complaint submitted by or
4 on behalf of a covered person regarding: (a) Denial of payment for
5 medical services or nonprovision of medical services included in the
6 covered person's health benefit plan, or (b) service delivery issues
7 other than denial of payment for medical services or nonprovision of
8 medical services, including dissatisfaction with medical care, waiting
9 time for medical services, provider or staff attitude or demeanor, or
10 dissatisfaction with service provided by the health carrier.

11 (14) "Health care facility" or "facility" means hospices licensed
12 under chapter 70.127 RCW, hospitals licensed under chapter 70.41 RCW,
13 rural health care facilities as defined in RCW 70.175.020, psychiatric
14 hospitals licensed under chapter 71.12 RCW, nursing homes licensed
15 under chapter 18.51 RCW, community mental health centers licensed under
16 chapter 71.05 or 71.24 RCW, kidney disease treatment centers licensed
17 under chapter 70.41 RCW, ambulatory diagnostic, treatment, or surgical
18 facilities licensed under chapter 70.41 RCW, drug and alcohol treatment
19 facilities licensed under chapter 70.96A RCW, and home health agencies
20 licensed under chapter 70.127 RCW, and includes such facilities if
21 owned and operated by a political subdivision or instrumentality of the
22 state and such other facilities as required by federal law and
23 implementing regulations.

24 ~~((+6))~~ (15) "Health care provider" or "provider" means:

25 (a) A person regulated under Title 18 or chapter 70.127 RCW, to
26 practice health or health-related services or otherwise practicing
27 health care services in this state consistent with state law; or

28 (b) An employee or agent of a person described in (a) of this
29 subsection, acting in the course and scope of his or her employment.

30 ~~((+7))~~ (16) "Health care service" means that service offered or
31 provided by health care facilities and health care providers relating
32 to the prevention, cure, or treatment of illness, injury, or disease.

33 ~~((+8))~~ (17) "Health carrier" or "carrier" means a disability
34 insurer regulated under chapter 48.20 or 48.21 RCW, a health care
35 service contractor as defined in RCW 48.44.010, or a health maintenance
36 organization as defined in RCW 48.46.020.

37 ~~((+9))~~ (18) "Health plan" or "health benefit plan" means any
38 policy, contract, or agreement offered by a health carrier to provide,

1 arrange, reimburse, or pay for health care services except the
2 following:

3 (a) Long-term care insurance governed by chapter 48.84 RCW;

4 (b) Medicare supplemental health insurance governed by chapter
5 48.66 RCW;

6 (c) Limited health care services offered by limited health care
7 service contractors in accordance with RCW 48.44.035;

8 (d) Disability income;

9 (e) Coverage incidental to a property/casualty liability insurance
10 policy such as automobile personal injury protection coverage and
11 homeowner guest medical;

12 (f) Workers' compensation coverage;

13 (g) Accident only coverage;

14 (h) Specified disease and hospital confinement indemnity when
15 marketed solely as a supplement to a health plan;

16 (i) Employer-sponsored self-funded health plans; and

17 (j) Dental only and vision only coverage.

18 ~~((10)) "Basic health plan services" means that schedule of covered
19 health services, including the description of how those benefits are to
20 be administered, that are required to be delivered to an enrollee under
21 the basic health plan, as revised from time to time.))~~

22 (19) "Material modification" means a change in the actuarial value
23 of the health plan as modified of more than five percent but less than
24 fifteen percent.

25 (20) "Open enrollment" means the annual sixty-two day period during
26 the months of July and August during which every health carrier
27 offering individual health plan coverage must accept onto individual
28 coverage any state resident within the carrier's service area
29 regardless of health condition who submits an application in accordance
30 with RCW 48.43.035(1).

31 ~~((11))~~ (21) "Preexisting condition" means any medical condition,
32 illness, or injury that existed any time prior to the effective date of
33 coverage.

34 ~~((12))~~ (22) "Premium" means all sums charged, received, or
35 deposited by a health carrier as consideration for a health plan or the
36 continuance of a health plan. Any assessment or any "membership,"
37 "policy," "contract," "service," or similar fee or charge made by a
38 health carrier in consideration for a health plan is deemed part of the

1 premium. "Premium" shall not include amounts paid as enrollee point-
2 of-service cost-sharing.

3 (23) "Review organization" means a disability insurer regulated
4 under chapter 48.20 or 48.21 RCW, health care service contractor as
5 defined in RCW 48.44.010, or health maintenance organization as defined
6 in RCW 48.46.020, and entities affiliated with, under contract with, or
7 acting on behalf of a health carrier to perform a utilization review.

8 ~~((13))~~ (24) "Small employer" means any person, firm, corporation,
9 partnership, association, political subdivision except school
10 districts, or self-employed individual that is actively engaged in
11 business that, on at least fifty percent of its working days during the
12 preceding calendar quarter, employed no more than fifty eligible
13 employees, with a normal work week of thirty or more hours, the
14 majority of whom were employed within this state, and is not formed
15 primarily for purposes of buying health insurance and in which a bona
16 fide employer-employee relationship exists. In determining the number
17 of eligible employees, companies that are affiliated companies, or that
18 are eligible to file a combined tax return for purposes of taxation by
19 this state, shall be considered an employer. Subsequent to the
20 issuance of a health plan to a small employer and for the purpose of
21 determining eligibility, the size of a small employer shall be
22 determined annually. Except as otherwise specifically provided, a
23 small employer shall continue to be considered a small employer until
24 the plan anniversary following the date the small employer no longer
25 meets the requirements of this definition. The term "small employer"
26 includes a self-employed individual or sole proprietor. The term
27 "small employer" also includes a self-employed individual or sole
28 proprietor who derives at least seventy-five percent of his or her
29 income from a trade or business through which the individual or sole
30 proprietor has attempted to earn taxable income and for which he or she
31 has filed the appropriate internal revenue service form 1040, schedule
32 C or F, for the previous taxable year.

33 (25) "Utilization review" means the prospective, concurrent, or
34 retrospective assessment of the necessity and appropriateness of the
35 allocation of health care resources and services of a provider or
36 facility, given or proposed to be given to an enrollee or group of
37 enrollees.

38 ~~((14))~~ (26) "Wellness activity" means an explicit program of an
39 activity consistent with department of health guidelines, such as,

1 smoking cessation, injury and accident prevention, reduction of alcohol
2 misuse, appropriate weight reduction, exercise, automobile and
3 motorcycle safety, blood cholesterol reduction, and nutrition education
4 for the purpose of improving enrollee health status and reducing health
5 service costs.

6 ~~((15) "Basic health plan" means the plan described under chapter
7 70.47 RCW, as revised from time to time.))~~

8 *Sec. 203. RCW 48.43.025 and 1995 c 265 s 6 are each amended to
9 read as follows:

10 PREEXISTING CONDITION LIMITATIONS MODIFIED. (1) Except as
11 otherwise specified in this section and in RCW 48.43.035:

12 (a) No carrier may reject an individual for health plan coverage
13 based upon preexisting conditions of the individual ((and)).

14 (b) No carrier may deny, exclude, or otherwise limit coverage for
15 an individual's preexisting health conditions; except that a carrier
16 may impose a three-month benefit waiting period for preexisting
17 conditions for which medical advice was given, or for which a health
18 care provider recommended or provided treatment within three months
19 before the effective date of coverage.

20 (c) Every health carrier offering any individual health plan to any
21 individual must allow open enrollment to eligible applicants into all
22 individual health plans offered by the carrier during the full month of
23 July of each year. The individual health plans exempt from guaranteed
24 continuity under RCW 48.43.035(4) are exempt from this requirement.
25 All applications for open enrollment coverage must be complete and
26 postmarked to or received by the carrier in the months of July or
27 August in any year following the effective date of this section.
28 Coverage for these applicants must begin the first day of the next
29 month subject to receipt of timely payment consistent with the terms of
30 the policies.

31 (d) At any time other than the open enrollment period specified in
32 (c) of this subsection, a carrier may either decline to accept an
33 applicant for enrollment or apply to such applicant's coverage a
34 preexisting condition benefit waiting period not to exceed the amount
35 of time remaining until the next open enrollment period, or three
36 months, whichever is greater, provided that in either case all of the
37 following conditions are met:

1 (i) The applicant has not maintained coverage as required in (f) of
2 this subsection;

3 (ii) The applicant is not applying as a newly eligible dependent
4 meeting the requirements of (g) of this subsection; and

5 (iii) The carrier uses uniform health evaluation criteria and
6 practices among all individual health plans it offers.

7 (e) If a carrier exercises the options specified in (d) of this
8 subsection it must advise the applicant in writing within ten business
9 days of such decision. Notice of the availability of Washington state
10 health insurance pool coverage and a brochure outlining the benefits
11 and exclusions of the Washington state health insurance pool policy or
12 policies must be provided in accordance with RCW 48.41.180 to any
13 person rejected for individual health plan coverage, who has had any
14 health condition limited or excluded through health underwriting or who
15 otherwise meets requirements for notice in chapter 48.41 RCW. Provided
16 timely and complete application is received by the pool, eligible
17 individuals shall be enrolled in the Washington state health insurance
18 pool in an expeditious manner as determined by the board of directors
19 of the pool.

20 (f) A carrier may not refuse enrollment at any time based upon
21 health evaluation criteria to otherwise eligible applicants who have
22 been covered for any part of the three-month period immediately
23 preceding the date of application for the new individual health plan
24 under a comparable group or individual health benefit plan with
25 substantially similar benefits. For purposes of this subsection, in
26 addition to provisions in RCW 48.43.015, the following publicly
27 administered coverage shall be considered comparable health benefit
28 plans: The basic health plan established by chapter 70.47 RCW; the
29 medical assistance program established by chapter 74.09 RCW; and the
30 Washington state health insurance pool, established by chapter 48.41
31 RCW, as long as the person is continuously enrolled in the pool until
32 the next open enrollment period. If the person is enrolled in the pool
33 for less than three months, she or he will be credited for that period
34 up to three months.

35 (g) A carrier must accept for enrollment all newly eligible
36 dependents of an enrollee for enrollment onto the enrollee's individual
37 health plan at any time of the year, provided application is made
38 within sixty-three days of eligibility, or such longer time as provided
39 by law or contract.

1 (h) At no time are carriers required to accept for enrollment any
2 individual residing outside the state of Washington, except for
3 qualifying dependents who reside outside the carrier service area.

4 (2) No carrier may avoid the requirements of this section through
5 the creation of a new rate classification or the modification of an
6 existing rate classification. A new or changed rate classification
7 will be deemed an attempt to avoid the provisions of this section if
8 the new or changed classification would substantially discourage
9 applications for coverage from individuals or groups who are higher
10 than average health risks. ~~((These))~~ The provisions of this section
11 apply only to individuals who are Washington residents.

12 *Sec. 203 was vetoed. See message at end of chapter.

13 *Sec. 204. RCW 48.43.035 and 1995 c 265 s 7 are each amended to
14 read as follows:

15 GUARANTEED ISSUE AND CONTINUITY OF COVERAGE MODIFIED. (1) ~~((All))~~
16 Except as otherwise specified in this section and in RCW 48.43.025,
17 every health carrier((s)) shall accept for enrollment any state
18 resident within the carrier's service area and provide or assure the
19 provision of all covered services regardless of age, sex, family
20 structure, ethnicity, race, health condition, geographic location,
21 employment status, socioeconomic status, other condition or situation,
22 or the provisions of RCW 49.60.174(2). The insurance commissioner may
23 grant a temporary exemption from this subsection, if, upon application
24 by a health carrier the commissioner finds that the clinical,
25 financial, or administrative capacity to serve existing enrollees will
26 be impaired if a health carrier is required to continue enrollment of
27 additional eligible individuals.

28 (2) ~~Except as provided in subsection ((5))~~ (6) of this section,
29 all health plans shall contain or incorporate by endorsement a
30 guarantee of the continuity of coverage of the plan. For the purposes
31 of this section, a plan is "renewed" when it is continued beyond the
32 earliest date upon which, at the carrier's sole option, the plan could
33 have been terminated for other than nonpayment of premium. In the case
34 of group plans, the carrier may consider the group's anniversary date
35 as the renewal date for purposes of complying with the provisions of
36 this section.

1 (3) The guarantee of continuity of coverage required in health
2 plans shall not prevent a carrier from canceling or nonrenewing a
3 health plan for:

4 (a) Nonpayment of premium;

5 (b) Violation of published policies of the carrier approved by the
6 insurance commissioner;

7 (c) Covered persons entitled to become eligible for medicare
8 benefits by reason of age who fail to apply for a medicare supplement
9 plan or medicare cost, risk, or other plan offered by the carrier
10 pursuant to federal laws and regulations;

11 (d) Covered persons who fail to pay any deductible or copayment
12 amount owed to the carrier and not the provider of health care
13 services;

14 (e) Covered persons committing fraudulent acts as to the carrier;

15 (f) Covered persons who materially breach the health plan; ((or))

16 (g) Change or implementation of federal or state laws that no
17 longer permit the continued offering of such coverage; or

18 (h) Cessation of a plan in accordance with subsection (5) or (7) of
19 this section.

20 (4) The provisions of this section do not apply in the following
21 cases:

22 (a) A carrier has zero enrollment on a product; ((or))

23 (b) A carrier replaces a product and the replacement product is
24 provided to all covered persons within that class or line of business,
25 includes all of the services covered under the replaced product, and
26 does not significantly limit access to the kind of services covered
27 under the replaced product. The health plan may also allow
28 unrestricted conversion to a fully comparable product; or

29 (c) A carrier is withdrawing from a service area or from a segment
30 of its service area because the carrier has demonstrated to the
31 insurance commissioner that the carrier's clinical, financial, or
32 administrative capacity to serve enrollees would be exceeded.

33 (5) A health carrier may discontinue or materially modify a
34 particular health plan, only if:

35 (a) The health carrier provides notice to each covered person or
36 group provided coverage of this type of such discontinuation or
37 modification at least ninety days prior to the date of the
38 discontinuation or modification of coverage;

1 (b) The health carrier offers to each covered person provided
2 coverage of this type the option to purchase any other health plan
3 currently being offered by the health carrier to similar covered
4 persons in the market category and geographic area; and

5 (c) In exercising the option to discontinue or modify a particular
6 health plan and in offering the option of coverage under (b) of this
7 subsection, the health carrier acts uniformly without regard to any
8 health-status related factor of covered persons or persons who may
9 become eligible for coverage.

10 (6) The provisions of this section do not apply to health plans
11 deemed by the insurance commissioner to be unique or limited or have a
12 short-term purpose, after a written request for such classification by
13 the carrier and subsequent written approval by the insurance
14 commissioner.

15 (7) A health carrier may discontinue all health plan coverage in
16 one or more of the following lines of business:

17 (a)(i) Individual; or

18 (ii)(A) Small group (1-50 eligible employees); and

19 (B) Large group (51+ eligible employees);

20 (b) Only if:

21 (i) The health carrier provides notice to the office of the
22 insurance commissioner and to each person covered by a plan within the
23 line of business of such discontinuation at least one hundred eighty
24 days prior to the expiration of coverage; and

25 (ii) All plans issued or delivered in the state by the health
26 carrier in such line of business are discontinued, and coverage under
27 such plans in such line of business is not renewed; and

28 (iii) The health carrier may not issue any health plan coverage in
29 the line of business and state involved during the five-year period
30 beginning on the date of the discontinuation of the last health plan
31 not so renewed.

32 (8) The portability provisions of RCW 48.43.015 continue to apply
33 to all enrollees whose health insurance coverage is modified or
34 discontinued pursuant to this section.

35 (9) Nothing in this section modifies a health carrier's
36 responsibility to offer the basic health plan model plan as required by
37 RCW 70.47.060(2)(d).

38 *Sec. 204 was vetoed. See message at end of chapter.

1 **Sec. 205.** RCW 48.43.045 and 1995 c 265 s 8 are each amended to
2 read as follows:

3 MODIFYING CARRIER REPORTING REQUIREMENTS. Every health plan
4 delivered, issued for delivery, or renewed by a health carrier on and
5 after January 1, 1996, shall:

6 (1) Permit every category of health care provider to provide health
7 services or care for conditions included in the basic health plan
8 services to the extent that:

9 (a) The provision of such health services or care is within the
10 health care providers' permitted scope of practice; and

11 (b) The providers agree to abide by standards related to:

12 (i) Provision, utilization review, and cost containment of health
13 services;

14 (ii) Management and administrative procedures; and

15 (iii) Provision of cost-effective and clinically efficacious health
16 services.

17 (2) Annually report the names and addresses of all officers,
18 directors, or trustees of the health carrier during the preceding year,
19 and the amount of wages, expense reimbursements, or other payments to
20 such individuals. This requirement does not apply to a foreign or
21 alien insurer regulated under chapter 48.20 or 48.21 RCW that files a
22 supplemental compensation exhibit in its annual statement as required
23 by law.

24 **Sec. 206.** RCW 70.47.060 and 1995 c 266 s 1 and 1995 c 2 s 4 are
25 each reenacted and amended to read as follows:

26 MODEL PLAN DEFINED. The administrator has the following powers and
27 duties:

28 (1) To design and from time to time revise a schedule of covered
29 basic health care services, including physician services, inpatient and
30 outpatient hospital services, prescription drugs and medications, and
31 other services that may be necessary for basic health care. In
32 addition, the administrator may offer as basic health plan services
33 chemical dependency services, mental health services and organ
34 transplant services; however, no one service or any combination of
35 these three services shall increase the actuarial value of the basic
36 health plan benefits by more than five percent excluding inflation, as
37 determined by the office of financial management. All subsidized and
38 nonsubsidized enrollees in any participating managed health care system

1 under the Washington basic health plan shall be entitled to receive
2 (~~covered basic health care services~~) covered basic health care
3 services in return for premium payments to the plan. The schedule of
4 services shall emphasize proven preventive and primary health care and
5 shall include all services necessary for prenatal, postnatal, and well-
6 child care. However, with respect to coverage for groups of subsidized
7 enrollees who are eligible to receive prenatal and postnatal services
8 through the medical assistance program under chapter 74.09 RCW, the
9 administrator shall not contract for such services except to the extent
10 that such services are necessary over not more than a one-month period
11 in order to maintain continuity of care after diagnosis of pregnancy by
12 the managed care provider. The schedule of services shall also include
13 a separate schedule of basic health care services for children,
14 eighteen years of age and younger, for those subsidized or
15 nonsubsidized enrollees who choose to secure basic coverage through the
16 plan only for their dependent children. In designing and revising the
17 schedule of services, the administrator shall consider the guidelines
18 for assessing health services under the mandated benefits act of 1984,
19 RCW 48.42.080, and such other factors as the administrator deems
20 appropriate.

21 However, with respect to coverage for subsidized enrollees who are
22 eligible to receive prenatal and postnatal services through the medical
23 assistance program under chapter 74.09 RCW, the administrator shall not
24 contract for such services except to the extent that the services are
25 necessary over not more than a one-month period in order to maintain
26 continuity of care after diagnosis of pregnancy by the managed care
27 provider.

28 (2)(a) To design and implement a structure of periodic premiums due
29 the administrator from subsidized enrollees that is based upon gross
30 family income, giving appropriate consideration to family size and the
31 ages of all family members. The enrollment of children shall not
32 require the enrollment of their parent or parents who are eligible for
33 the plan. The structure of periodic premiums shall be applied to
34 subsidized enrollees entering the plan as individuals pursuant to
35 subsection (9) of this section and to the share of the cost of the plan
36 due from subsidized enrollees entering the plan as employees pursuant
37 to subsection (10) of this section.

38 (b) To determine the periodic premiums due the administrator from
39 nonsubsidized enrollees. Premiums due from nonsubsidized enrollees

1 shall be in an amount equal to the cost charged by the managed health
2 care system provider to the state for the plan plus the administrative
3 cost of providing the plan to those enrollees and the premium tax under
4 RCW 48.14.0201.

5 (c) An employer or other financial sponsor may, with the prior
6 approval of the administrator, pay the premium, rate, or any other
7 amount on behalf of a subsidized or nonsubsidized enrollee, by
8 arrangement with the enrollee and through a mechanism acceptable to the
9 administrator, but in no case shall the payment made on behalf of the
10 enrollee exceed the total premiums due from the enrollee.

11 (d) To develop, as an offering by ~~((all))~~ every health carrier~~((s))~~
12 providing coverage identical to the basic health plan, as configured on
13 January 1, 1996, a basic health plan model plan ~~((benefits package))~~
14 with uniformity in enrollee cost-sharing requirements.

15 (3) To design and implement a structure of enrollee cost sharing
16 due a managed health care system from subsidized and nonsubsidized
17 enrollees. The structure shall discourage inappropriate enrollee
18 utilization of health care services, and may utilize copayments,
19 deductibles, and other cost-sharing mechanisms, but shall not be so
20 costly to enrollees as to constitute a barrier to appropriate
21 utilization of necessary health care services.

22 (4) To limit enrollment of persons who qualify for subsidies so as
23 to prevent an overexpenditure of appropriations for such purposes.
24 Whenever the administrator finds that there is danger of such an
25 overexpenditure, the administrator shall close enrollment until the
26 administrator finds the danger no longer exists.

27 (5) To limit the payment of subsidies to subsidized enrollees, as
28 defined in RCW 70.47.020. The level of subsidy provided to persons who
29 qualify may be based on the lowest cost plans, as defined by the
30 administrator.

31 (6) To adopt a schedule for the orderly development of the delivery
32 of services and availability of the plan to residents of the state,
33 subject to the limitations contained in RCW 70.47.080 or any act
34 appropriating funds for the plan.

35 (7) To solicit and accept applications from managed health care
36 systems, as defined in this chapter, for inclusion as eligible basic
37 health care providers under the plan. The administrator shall endeavor
38 to assure that covered basic health care services are available to any
39 enrollee of the plan from among a selection of two or more

1 participating managed health care systems. In adopting any rules or
2 procedures applicable to managed health care systems and in its
3 dealings with such systems, the administrator shall consider and make
4 suitable allowance for the need for health care services and the
5 differences in local availability of health care resources, along with
6 other resources, within and among the several areas of the state.
7 Contracts with participating managed health care systems shall ensure
8 that basic health plan enrollees who become eligible for medical
9 assistance may, at their option, continue to receive services from
10 their existing providers within the managed health care system if such
11 providers have entered into provider agreements with the department of
12 social and health services.

13 (8) To receive periodic premiums from or on behalf of subsidized
14 and nonsubsidized enrollees, deposit them in the basic health plan
15 operating account, keep records of enrollee status, and authorize
16 periodic payments to managed health care systems on the basis of the
17 number of enrollees participating in the respective managed health care
18 systems.

19 (9) To accept applications from individuals residing in areas
20 served by the plan, on behalf of themselves and their spouses and
21 dependent children, for enrollment in the Washington basic health plan
22 as subsidized or nonsubsidized enrollees, to establish appropriate
23 minimum-enrollment periods for enrollees as may be necessary, and to
24 determine, upon application and on a reasonable schedule defined by the
25 authority, or at the request of any enrollee, eligibility due to
26 current gross family income for sliding scale premiums. No subsidy
27 may be paid with respect to any enrollee whose current gross family
28 income exceeds twice the federal poverty level or, subject to RCW
29 70.47.110, who is a recipient of medical assistance or medical care
30 services under chapter 74.09 RCW. If, as a result of an eligibility
31 review, the administrator determines that a subsidized enrollee's
32 income exceeds twice the federal poverty level and that the enrollee
33 knowingly failed to inform the plan of such increase in income, the
34 administrator may bill the enrollee for the subsidy paid on the
35 enrollee's behalf during the period of time that the enrollee's income
36 exceeded twice the federal poverty level. If a number of enrollees
37 drop their enrollment for no apparent good cause, the administrator may
38 establish appropriate rules or requirements that are applicable to such
39 individuals before they will be allowed to reenroll in the plan.

1 (10) To accept applications from business owners on behalf of
2 themselves and their employees, spouses, and dependent children, as
3 subsidized or nonsubsidized enrollees, who reside in an area served by
4 the plan. The administrator may require all or the substantial
5 majority of the eligible employees of such businesses to enroll in the
6 plan and establish those procedures necessary to facilitate the orderly
7 enrollment of groups in the plan and into a managed health care system.
8 The administrator may require that a business owner pay at least an
9 amount equal to what the employee pays after the state pays its portion
10 of the subsidized premium cost of the plan on behalf of each employee
11 enrolled in the plan. Enrollment is limited to those not eligible for
12 medicare who wish to enroll in the plan and choose to obtain the basic
13 health care coverage and services from a managed care system
14 participating in the plan. The administrator shall adjust the amount
15 determined to be due on behalf of or from all such enrollees whenever
16 the amount negotiated by the administrator with the participating
17 managed health care system or systems is modified or the administrative
18 cost of providing the plan to such enrollees changes.

19 (11) To determine the rate to be paid to each participating managed
20 health care system in return for the provision of covered basic health
21 care services to enrollees in the system. Although the schedule of
22 covered basic health care services will be the same for similar
23 enrollees, the rates negotiated with participating managed health care
24 systems may vary among the systems. In negotiating rates with
25 participating systems, the administrator shall consider the
26 characteristics of the populations served by the respective systems,
27 economic circumstances of the local area, the need to conserve the
28 resources of the basic health plan trust account, and other factors the
29 administrator finds relevant.

30 (12) To monitor the provision of covered services to enrollees by
31 participating managed health care systems in order to assure enrollee
32 access to good quality basic health care, to require periodic data
33 reports concerning the utilization of health care services rendered to
34 enrollees in order to provide adequate information for evaluation, and
35 to inspect the books and records of participating managed health care
36 systems to assure compliance with the purposes of this chapter. In
37 requiring reports from participating managed health care systems,
38 including data on services rendered enrollees, the administrator shall
39 endeavor to minimize costs, both to the managed health care systems and

1 to the plan. The administrator shall coordinate any such reporting
2 requirements with other state agencies, such as the insurance
3 commissioner and the department of health, to minimize duplication of
4 effort.

5 (13) To evaluate the effects this chapter has on private employer-
6 based health care coverage and to take appropriate measures consistent
7 with state and federal statutes that will discourage the reduction of
8 such coverage in the state.

9 (14) To develop a program of proven preventive health measures and
10 to integrate it into the plan wherever possible and consistent with
11 this chapter.

12 (15) To provide, consistent with available funding, assistance for
13 rural residents, underserved populations, and persons of color.

14 **Sec. 207.** RCW 48.20.028 and 1995 c 265 s 13 are each amended to
15 read as follows:

16 TENURE DISCOUNTS--INDIVIDUAL DISABILITY COVERAGE. (1)(a) An
17 insurer offering any health benefit plan to any individual shall offer
18 and actively market to all individuals a health benefit plan providing
19 benefits identical to the schedule of covered health (~~services~~)
20 benefits that are required to be delivered to an individual enrolled in
21 the basic health plan subject to RCW 48.43.025 and 48.43.035. Nothing
22 in this subsection shall preclude an insurer from offering, or an
23 individual from purchasing, other health benefit plans that may have
24 more or less comprehensive benefits than the basic health plan,
25 provided such plans are in accordance with this chapter. An insurer
26 offering a health benefit plan that does not include benefits provided
27 in the basic health plan shall clearly disclose these differences to
28 the individual in a brochure approved by the commissioner.

29 (b) A health benefit plan shall provide coverage for hospital
30 expenses and services rendered by a physician licensed under chapter
31 18.57 or 18.71 RCW but is not subject to the requirements of RCW
32 48.20.390, 48.20.393, 48.20.395, 48.20.397, 48.20.410, 48.20.411,
33 48.20.412, 48.20.416, and 48.20.420 if the health benefit plan is the
34 mandatory offering under (a) of this subsection that provides benefits
35 identical to the basic health plan, to the extent these requirements
36 differ from the basic health plan.

37 (2) Premiums for health benefit plans for individuals shall be
38 calculated using the adjusted community rating method that spreads

1 financial risk across the carrier's entire individual product
2 population. All such rates shall conform to the following:

3 (a) The insurer shall develop its rates based on an adjusted
4 community rate and may only vary the adjusted community rate for:

- 5 (i) Geographic area;
- 6 (ii) Family size;
- 7 (iii) Age; (~~and~~)
- 8 (iv) Tenure discounts; and
- 9 (v) Wellness activities.

10 (b) The adjustment for age in (a)(iii) of this subsection may not
11 use age brackets smaller than five-year increments which shall begin
12 with age twenty and end with age sixty-five. Individuals under the age
13 of twenty shall be treated as those age twenty.

14 (c) The insurer shall be permitted to develop separate rates for
15 individuals age sixty-five or older for coverage for which medicare is
16 the primary payer and coverage for which medicare is not the primary
17 payer. Both rates shall be subject to the requirements of this
18 subsection.

19 (d) The permitted rates for any age group shall be no more than
20 four hundred twenty-five percent of the lowest rate for all age groups
21 on January 1, 1996, four hundred percent on January 1, 1997, and three
22 hundred seventy-five percent on January 1, 2000, and thereafter.

23 (e) A discount for wellness activities shall be permitted to
24 reflect actuarially justified differences in utilization or cost
25 attributed to such programs not to exceed twenty percent.

26 (f) The rate charged for a health benefit plan offered under this
27 section may not be adjusted more frequently than annually except that
28 the premium may be changed to reflect:

- 29 (i) Changes to the family composition;
- 30 (ii) Changes to the health benefit plan requested by the
31 individual; or
- 32 (iii) Changes in government requirements affecting the health
33 benefit plan.

34 (g) For the purposes of this section, a health benefit plan that
35 contains a restricted network provision shall not be considered similar
36 coverage to a health benefit plan that does not contain such a
37 provision, provided that the restrictions of benefits to network
38 providers result in substantial differences in claims costs. This

1 subsection does not restrict or enhance the portability of benefits as
2 provided in RCW 48.43.015.

3 (h) A tenure discount for continuous enrollment in the health plan
4 of two years or more may be offered, not to exceed ten percent.

5 (3) Adjusted community rates established under this section shall
6 pool the medical experience of all individuals purchasing coverage, and
7 shall not be required to be pooled with the medical experience of
8 health benefit plans offered to small employers under RCW 48.21.045.

9 (4) As used in this section, "health benefit plan," "basic health
10 plan," "adjusted community rate," and "wellness activities" mean the
11 same as defined in RCW 48.43.005.

12 **Sec. 208.** RCW 48.44.022 and 1995 c 265 s 15 are each amended to
13 read as follows:

14 TENURE DISCOUNTS--HEALTH CARE SERVICE CONTRACTORS. (1)(a) A health
15 care service contractor offering any health benefit plan to any
16 individual shall offer and actively market to all individuals a health
17 benefit plan providing benefits identical to the schedule of covered
18 health (~~(services)~~) benefits that are required to be delivered to an
19 individual enrolled in the basic health plan, subject to the provisions
20 in RCW 48.43.025 and 48.43.035. Nothing in this subsection shall
21 preclude a contractor from offering, or an individual from purchasing,
22 other health benefit plans that may have more or less comprehensive
23 benefits than the basic health plan, provided such plans are in
24 accordance with this chapter. A contractor offering a health benefit
25 plan that does not include benefits provided in the basic health plan
26 shall clearly disclose these differences to the individual in a
27 brochure approved by the commissioner.

28 (b) A health benefit plan shall provide coverage for hospital
29 expenses and services rendered by a physician licensed under chapter
30 18.57 or 18.71 RCW but is not subject to the requirements of RCW
31 48.44.225, 48.44.240, 48.44.245, 48.44.290, 48.44.300, 48.44.310,
32 48.44.320, 48.44.325, 48.44.330, 48.44.335, 48.44.340, 48.44.344,
33 48.44.360, 48.44.400, 48.44.440, 48.44.450, and 48.44.460 if the health
34 benefit plan is the mandatory offering under (a) of this subsection
35 that provides benefits identical to the basic health plan, to the
36 extent these requirements differ from the basic health plan.

37 (2) Premium rates for health benefit plans for individuals shall be
38 subject to the following provisions:

1 (a) The health care service contractor shall develop its rates
2 based on an adjusted community rate and may only vary the adjusted
3 community rate for:

- 4 (i) Geographic area;
- 5 (ii) Family size;
- 6 (iii) Age; (~~and~~)
- 7 (iv) Tenure discounts; and
- 8 (v) Wellness activities.

9 (b) The adjustment for age in (a)(iii) of this subsection may not
10 use age brackets smaller than five-year increments which shall begin
11 with age twenty and end with age sixty-five. Individuals under the age
12 of twenty shall be treated as those age twenty.

13 (c) The health care service contractor shall be permitted to
14 develop separate rates for individuals age sixty-five or older for
15 coverage for which medicare is the primary payer and coverage for which
16 medicare is not the primary payer. Both rates shall be subject to the
17 requirements of this subsection.

18 (d) The permitted rates for any age group shall be no more than
19 four hundred twenty-five percent of the lowest rate for all age groups
20 on January 1, 1996, four hundred percent on January 1, 1997, and three
21 hundred seventy-five percent on January 1, 2000, and thereafter.

22 (e) A discount for wellness activities shall be permitted to
23 reflect actuarially justified differences in utilization or cost
24 attributed to such programs not to exceed twenty percent.

25 (f) The rate charged for a health benefit plan offered under this
26 section may not be adjusted more frequently than annually except that
27 the premium may be changed to reflect:

- 28 (i) Changes to the family composition;
- 29 (ii) Changes to the health benefit plan requested by the
30 individual; or
- 31 (iii) Changes in government requirements affecting the health
32 benefit plan.

33 (g) For the purposes of this section, a health benefit plan that
34 contains a restricted network provision shall not be considered similar
35 coverage to a health benefit plan that does not contain such a
36 provision, provided that the restrictions of benefits to network
37 providers result in substantial differences in claims costs. This
38 subsection does not restrict or enhance the portability of benefits as
39 provided in RCW 48.43.015.

1 (h) A tenure discount for continuous enrollment in the health plan
2 of two years or more may be offered, not to exceed ten percent.

3 (3) Adjusted community rates established under this section shall
4 pool the medical experience of all individuals purchasing coverage, and
5 shall not be required to be pooled with the medical experience of
6 health benefit plans offered to small employers under RCW 48.44.023.

7 (4) As used in this section and RCW 48.44.023 "health benefit
8 plan," "small employer," "basic health plan," "adjusted community
9 rates," and "wellness activities" mean the same as defined in RCW
10 48.43.005.

11 **Sec. 209.** RCW 48.46.064 and 1995 c 265 s 17 are each amended to
12 read as follows:

13 TENURE DISCOUNTS--HEALTH MAINTENANCE ORGANIZATIONS. (1)(a) A
14 health maintenance organization offering any health benefit plan to any
15 individual shall offer and actively market to all individuals a health
16 benefit plan providing benefits identical to the schedule of covered
17 health (~~(services)~~) benefits that are required to be delivered to an
18 individual enrolled in the basic health plan, subject to the provisions
19 in RCW 48.43.025 and 48.43.035. Nothing in this subsection shall
20 preclude a health maintenance organization from offering, or an
21 individual from purchasing, other health benefit plans that may have
22 more or less comprehensive benefits than the basic health plan,
23 provided such plans are in accordance with this chapter. A health
24 maintenance organization offering a health benefit plan that does not
25 include benefits provided in the basic health plan shall clearly
26 disclose these differences to the individual in a brochure approved by
27 the commissioner.

28 (b) A health benefit plan shall provide coverage for hospital
29 expenses and services rendered by a physician licensed under chapter
30 18.57 or 18.71 RCW but is not subject to the requirements of RCW
31 48.46.275, (~~(48.26.280-[48.46.280])~~) 48.46.280, 48.46.285, 48.46.290,
32 48.46.350, 48.46.355, 48.46.375, 48.46.440, 48.46.480, 48.46.510,
33 48.46.520, and 48.46.530 if the health benefit plan is the mandatory
34 offering under (a) of this subsection that provides benefits identical
35 to the basic health plan, to the extent these requirements differ from
36 the basic health plan.

37 (2) Premium rates for health benefit plans for individuals shall be
38 subject to the following provisions:

1 (a) The health maintenance organization shall develop its rates
2 based on an adjusted community rate and may only vary the adjusted
3 community rate for:

- 4 (i) Geographic area;
- 5 (ii) Family size;
- 6 (iii) Age; (~~and~~)
- 7 (iv) Tenure discounts; and
- 8 (v) Wellness activities.

9 (b) The adjustment for age in (a)(iii) of this subsection may not
10 use age brackets smaller than five-year increments which shall begin
11 with age twenty and end with age sixty-five. Individuals under the age
12 of twenty shall be treated as those age twenty.

13 (c) The health maintenance organization shall be permitted to
14 develop separate rates for individuals age sixty-five or older for
15 coverage for which medicare is the primary payer and coverage for which
16 medicare is not the primary payer. Both rates shall be subject to the
17 requirements of this subsection.

18 (d) The permitted rates for any age group shall be no more than
19 four hundred twenty-five percent of the lowest rate for all age groups
20 on January 1, 1996, four hundred percent on January 1, 1997, and three
21 hundred seventy-five percent on January 1, 2000, and thereafter.

22 (e) A discount for wellness activities shall be permitted to
23 reflect actuarially justified differences in utilization or cost
24 attributed to such programs not to exceed twenty percent.

25 (f) The rate charged for a health benefit plan offered under this
26 section may not be adjusted more frequently than annually except that
27 the premium may be changed to reflect:

- 28 (i) Changes to the family composition;
- 29 (ii) Changes to the health benefit plan requested by the
30 individual; or
- 31 (iii) Changes in government requirements affecting the health
32 benefit plan.

33 (g) For the purposes of this section, a health benefit plan that
34 contains a restricted network provision shall not be considered similar
35 coverage to a health benefit plan that does not contain such a
36 provision, provided that the restrictions of benefits to network
37 providers result in substantial differences in claims costs. This
38 subsection does not restrict or enhance the portability of benefits as
39 provided in RCW 48.43.015.

1 (h) A tenure discount for continuous enrollment in the health plan
2 of two years or more may be offered, not to exceed ten percent.

3 (3) Adjusted community rates established under this section shall
4 pool the medical experience of all individuals purchasing coverage, and
5 shall not be required to be pooled with the medical experience of
6 health benefit plans offered to small employers under RCW 48.46.066.

7 (4) As used in this section and RCW 48.46.066, "health benefit
8 plan," "basic health plan," "adjusted community rate," "small
9 employer," and "wellness activities" mean the same as defined in RCW
10 48.43.005.

11 **Sec. 210.** RCW 48.41.030 and 1989 c 121 s 1 are each amended to
12 read as follows:

13 HEALTH INSURANCE POOL--DEFINITIONS. As used in this chapter, the
14 following terms have the meaning indicated, unless the context requires
15 otherwise:

16 (1) "Accounting year" means a twelve-month period determined by the
17 board for purposes of record-keeping and accounting. The first
18 accounting year may be more or less than twelve months and, from time
19 to time in subsequent years, the board may order an accounting year of
20 other than twelve months as may be required for orderly management and
21 accounting of the pool.

22 (2) "Administrator" means the entity chosen by the board to
23 administer the pool under RCW 48.41.080.

24 (3) "Board" means the board of directors of the pool.

25 (4) "Commissioner" means the insurance commissioner.

26 (5) "Health care facility" has the same meaning as in RCW
27 70.38.025.

28 (6) "Health care provider" means any physician, facility, or health
29 care professional, who is licensed in Washington state and entitled to
30 reimbursement for health care services.

31 (7) "Health care services" means services for the purpose of
32 preventing, alleviating, curing, or healing human illness or injury.

33 (8) "Health ((insurance)) coverage" means any group or individual
34 disability insurance policy, health care service contract, and health
35 maintenance agreement, except those contracts entered into for the
36 provision of health care services pursuant to Title XVIII of the Social
37 Security Act, 42 U.S.C. Sec. 1395 et seq. The term does not include
38 short-term care, long-term care, dental, vision, accident, fixed

1 indemnity, disability income contracts, civilian health and medical
2 program for the uniform services (CHAMPUS), 10 U.S.C. 55, limited
3 benefit or credit insurance, coverage issued as a supplement to
4 liability insurance, insurance arising out of the worker's compensation
5 or similar law, automobile medical payment insurance, or insurance
6 under which benefits are payable with or without regard to fault and
7 which is statutorily required to be contained in any liability
8 insurance policy or equivalent self-insurance.

9 (9) "Health plan" means any arrangement by which persons, including
10 dependents or spouses, covered or making application to be covered
11 under this pool, have access to hospital and medical benefits or
12 reimbursement including any group or individual disability insurance
13 policy; health care service contract; health maintenance agreement;
14 uninsured arrangements of group or group-type contracts including
15 employer self-insured, cost-plus, or other benefit methodologies not
16 involving insurance or not governed by Title 48 RCW; coverage under
17 group-type contracts which are not available to the general public and
18 can be obtained only because of connection with a particular
19 organization or group; and coverage by medicare or other governmental
20 benefits. This term includes coverage through "health ((insurance))
21 coverage" as defined under this section, and specifically excludes
22 those types of programs excluded under the definition of "health
23 ((insurance)) coverage" in subsection (8) of this section.

24 ((10)) ((~~"Insured" means any individual resident of this state who is~~
25 ~~eligible to receive benefits from any member, or other health plan.~~

26 ((11)) "Medical assistance" means coverage under Title XIX of the
27 federal Social Security Act (42 U.S.C., Sec. 1396 et seq.) and chapter
28 74.09 RCW.

29 ((12)) (11) "Medicare" means coverage under Title XVIII of the
30 Social Security Act, (42 U.S.C. Sec. 1395 et seq., as amended).

31 ((13)) (12) "Member" means any commercial insurer which provides
32 disability insurance, any health care service contractor, and any
33 health maintenance organization licensed under Title 48 RCW. "Member"
34 shall also mean, as soon as authorized by federal law, employers and
35 other entities, including a self-funding entity and employee welfare
36 benefit plans that provide health plan benefits in this state on or
37 after May 18, 1987. "Member" does not include any insurer, health care
38 service contractor, or health maintenance organization whose products
39 are exclusively dental products or those products excluded from the

1 definition of "health ((insurance)) coverage" set forth in subsection
2 (8) of this section.

3 (13) "Network provider" means a health care provider who has
4 contracted in writing with the pool administrator to accept payment
5 from and to look solely to the pool according to the terms of the pool
6 health plans.

7 (14) "Plan of operation" means the pool, including articles, by-
8 laws, and operating rules, adopted by the board pursuant to RCW
9 48.41.050.

10 (15) "Point of service plan" means a benefit plan offered by the
11 pool under which a covered person may elect to receive covered services
12 from network providers, or nonnetwork providers at a reduced rate of
13 benefits.

14 (16) "Pool" means the Washington state health insurance pool as
15 created in RCW 48.41.040.

16 ((+16+)) (17) "Substantially equivalent health plan" means a
17 "health plan" as defined in subsection (9) of this section which, in
18 the judgment of the board or the administrator, offers persons
19 including dependents or spouses covered or making application to be
20 covered by this pool an overall level of benefits deemed approximately
21 equivalent to the minimum benefits available under this pool.

22 **Sec. 211.** RCW 48.41.060 and 1989 c 121 s 3 are each amended to
23 read as follows:

24 HEALTH INSURANCE POOL--BOARD POWERS MODIFIED. The board shall have
25 the general powers and authority granted under the laws of this state
26 to insurance companies, health care service contractors, and health
27 maintenance organizations, licensed or registered to ((transact)) offer
28 or provide the kinds of ((insurance)) health coverage defined under
29 this title. In addition thereto, the board may:

30 (1) Enter into contracts as are necessary or proper to carry out
31 the provisions and purposes of this chapter including the authority,
32 with the approval of the commissioner, to enter into contracts with
33 similar pools of other states for the joint performance of common
34 administrative functions, or with persons or other organizations for
35 the performance of administrative functions;

36 (2) Sue or be sued, including taking any legal action as necessary
37 to avoid the payment of improper claims against the pool or the
38 coverage provided by or through the pool;

1 (3) Establish appropriate rates, rate schedules, rate adjustments,
2 expense allowances, agent referral fees, claim reserve formulas and any
3 other actuarial functions appropriate to the operation of the pool.
4 Rates shall not be unreasonable in relation to the coverage provided,
5 the risk experience, and expenses of providing the coverage. Rates and
6 rate schedules may be adjusted for appropriate risk factors such as age
7 and area variation in claim costs and shall take into consideration
8 appropriate risk factors in accordance with established actuarial
9 underwriting practices consistent with Washington state small group
10 plan rating requirements under RCW 48.20.028, 48.44.022, and 48.46.064;

11 (4) Assess members of the pool in accordance with the provisions of
12 this chapter, and make advance interim assessments as may be reasonable
13 and necessary for the organizational or interim operating expenses.
14 Any interim assessments will be credited as offsets against any regular
15 assessments due following the close of the year;

16 (5) Issue policies of (~~insurance~~) health coverage in accordance
17 with the requirements of this chapter;

18 (6) Appoint appropriate legal, actuarial and other committees as
19 necessary to provide technical assistance in the operation of the pool,
20 policy, and other contract design, and any other function within the
21 authority of the pool; and

22 (7) Conduct periodic audits to assure the general accuracy of the
23 financial data submitted to the pool, and the board shall cause the
24 pool to have an annual audit of its operations by an independent
25 certified public accountant.

26 **Sec. 212.** RCW 48.41.080 and 1989 c 121 s 5 are each amended to
27 read as follows:

28 HEALTH INSURANCE POOL--ADMINISTRATOR'S POWER MODIFIED. The board
29 shall select an administrator from the membership of the pool whether
30 domiciled in this state or another state through a competitive bidding
31 process to administer the pool.

32 (1) The board shall evaluate bids based upon criteria established
33 by the board, which shall include:

34 (a) The administrator's proven ability to handle (~~accident and~~
35 ~~health insurance~~) health coverage;

36 (b) The efficiency of the administrator's claim-paying procedures;

37 (c) An estimate of the total charges for administering the plan;

38 and

1 (d) The administrator's ability to administer the pool in a cost-
2 effective manner.

3 (2) The administrator shall serve for a period of three years
4 subject to removal for cause. At least six months prior to the
5 expiration of each three-year period of service by the administrator,
6 the board shall invite all interested parties, including the current
7 administrator, to submit bids to serve as the administrator for the
8 succeeding three-year period. Selection of the administrator for this
9 succeeding period shall be made at least three months prior to the end
10 of the current three-year period.

11 (3) The administrator shall perform such duties as may be assigned
12 by the board including:

13 (a) All eligibility and administrative claim payment functions
14 relating to the pool;

15 (b) Establishing a premium billing procedure for collection of
16 premiums from (~~insured~~) covered persons. Billings shall be made on
17 a periodic basis as determined by the board, which shall not be more
18 frequent than a monthly billing;

19 (c) Performing all necessary functions to assure timely payment of
20 benefits to covered persons under the pool including:

21 (i) Making available information relating to the proper manner of
22 submitting a claim for benefits to the pool, and distributing forms
23 upon which submission shall be made; (~~and~~)

24 (ii) Taking steps necessary to offer and administer managed care
25 benefit plans; and

26 (iii) Evaluating the eligibility of each claim for payment by the
27 pool;

28 (d) Submission of regular reports to the board regarding the
29 operation of the pool. The frequency, content, and form of the report
30 shall be as determined by the board;

31 (e) Following the close of each accounting year, determination of
32 net paid and earned premiums, the expense of administration, and the
33 paid and incurred losses for the year and reporting this information to
34 the board and the commissioner on a form as prescribed by the
35 commissioner.

36 (4) The administrator shall be paid as provided in the contract
37 between the board and the administrator for its expenses incurred in
38 the performance of its services.

1 **Sec. 213.** RCW 48.41.110 and 1987 c 431 s 11 are each amended to
2 read as follows:

3 HEALTH INSURANCE POOL--BENEFITS MODIFIED. (1) The pool is
4 authorized to offer one or more managed care plans of coverage. Such
5 plans may, but are not required to, include point of service features
6 that permit participants to receive in-network benefits or out-of-
7 network benefits subject to differential cost shares. Covered persons
8 enrolled in the pool on January 1, 1997, may continue coverage under
9 the pool plan in which they are enrolled on that date. However, the
10 pool may incorporate managed care features into such existing plans.

11 (2) The administrator shall prepare a brochure outlining the
12 benefits and exclusions of the pool policy in plain language. After
13 approval by the board of directors, such brochure shall be made
14 reasonably available to participants or potential participants. The
15 health insurance policy issued by the pool shall pay only usual,
16 customary, and reasonable charges for medically necessary eligible
17 health care services rendered or furnished for the diagnosis or
18 treatment of illnesses, injuries, and conditions which are not
19 otherwise limited or excluded. Eligible expenses are the usual,
20 customary, and reasonable charges for the health care services and
21 items for which benefits are extended under the pool policy. Such
22 benefits shall at minimum include, but not be limited to, the following
23 services or related items:

24 (a) Hospital services, including charges for the most common
25 semiprivate room, for the most common private room if semiprivate rooms
26 do not exist in the health care facility, or for the private room if
27 medically necessary, but limited to a total of one hundred eighty
28 inpatient days in a calendar year, and limited to thirty days inpatient
29 care for mental and nervous conditions, or alcohol, drug, or chemical
30 dependency or abuse per calendar year;

31 (b) Professional services including surgery for the treatment of
32 injuries, illnesses, or conditions, other than dental, which are
33 rendered by a health care provider, or at the direction of a health
34 care provider, by a staff of registered or licensed practical nurses,
35 or other health care providers;

36 (c) The first twenty outpatient professional visits for the
37 diagnosis or treatment of one or more mental or nervous conditions or
38 alcohol, drug, or chemical dependency or abuse rendered during a
39 calendar year by one or more physicians, psychologists, or community

1 mental health professionals, or, at the direction of a physician, by
2 other qualified licensed health care practitioners, in the case of
3 mental or nervous conditions, and rendered by a state certified
4 chemical dependency program approved under chapter 70.96A RCW, in the
5 case of alcohol, drug, or chemical dependency or abuse;

6 (d) Drugs and contraceptive devices requiring a prescription;

7 (e) Services of a skilled nursing facility, excluding custodial and
8 convalescent care, for not more than one hundred days in a calendar
9 year as prescribed by a physician;

10 (f) Services of a home health agency;

11 (g) Chemotherapy, radioisotope, radiation, and nuclear medicine
12 therapy;

13 (h) Oxygen;

14 (i) Anesthesia services;

15 (j) Prostheses, other than dental;

16 (k) Durable medical equipment which has no personal use in the
17 absence of the condition for which prescribed;

18 (l) Diagnostic x-rays and laboratory tests;

19 (m) Oral surgery limited to the following: Fractures of facial
20 bones; excisions of mandibular joints, lesions of the mouth, lip, or
21 tongue, tumors, or cysts excluding treatment for temporomandibular
22 joints; incision of accessory sinuses, mouth salivary glands or ducts;
23 dislocations of the jaw; plastic reconstruction or repair of traumatic
24 injuries occurring while covered under the pool; and excision of
25 impacted wisdom teeth;

26 (n) Maternity care services, as provided in the managed care plan
27 to be designed by the pool board of directors, and for which no
28 preexisting condition waiting periods may apply;

29 (o) Services of a physical therapist and services of a speech
30 therapist;

31 ~~((+o))~~ (p) Hospice services;

32 ~~((+p))~~ (q) Professional ambulance service to the nearest health
33 care facility qualified to treat the illness or injury; and

34 ~~((+q))~~ (r) Other medical equipment, services, or supplies required
35 by physician's orders and medically necessary and consistent with the
36 diagnosis, treatment, and condition.

37 ~~((+2))~~ (3) The board shall design and employ cost containment
38 measures and requirements such as, but not limited to, care
39 coordination, provider network limitations, preadmission certification,

1 and concurrent inpatient review which may make the pool more cost-
2 effective.

3 ~~((3))~~ (4) The pool benefit policy may contain benefit
4 limitations, exceptions, and ~~((reductions))~~ cost shares such as
5 copayments, coinsurance, and deductibles that are consistent with
6 managed care products, except that differential cost shares may be
7 adopted by the board for nonnetwork providers under point of service
8 plans. The pool benefit policy cost shares and limitations must be
9 consistent with those that are generally included in health
10 ~~((insurance))~~ plans ~~((and are))~~ approved by the insurance commissioner;
11 however, no limitation, exception, or reduction may be ~~((approved))~~
12 used that would exclude coverage for any disease, illness, or injury.

13 (5) The pool may not reject an individual for health plan coverage
14 based upon preexisting conditions of the individual or deny, exclude,
15 or otherwise limit coverage for an individual's preexisting health
16 conditions; except that it may impose a three-month benefit waiting
17 period for preexisting conditions for which medical advice was given,
18 or for which a health care provider recommended or provided treatment,
19 within three months before the effective date of coverage. The pool
20 may not avoid the requirements of this section through the creation of
21 a new rate classification or the modification of an existing rate
22 classification.

23 **Sec. 214.** RCW 48.41.200 and 1987 c 431 s 20 are each amended to
24 read as follows:

25 HEALTH INSURANCE POOL--RATE MODIFIED. The pool shall determine the
26 standard risk rate by calculating the average group standard rate for
27 groups comprised of up to ~~((ten))~~ fifty persons charged by the five
28 largest members offering coverages in the state comparable to the pool
29 coverage. In the event five members do not offer comparable coverage,
30 the standard risk rate shall be established using reasonable actuarial
31 techniques and shall reflect anticipated experience and expenses for
32 such coverage. Maximum rates for pool coverage shall be one hundred
33 fifty percent for the indemnity health plan and one hundred twenty-five
34 percent for managed care plans of the rates established as applicable
35 for group standard risks in groups comprised of up to ~~((ten))~~ fifty
36 persons~~((All rates and rate schedules shall be submitted to the~~
37 ~~commissioner for approval))~~.

1 **Sec. 215.** RCW 48.41.130 and 1987 c 431 s 13 are each amended to
2 read as follows:

3 HEALTH INSURANCE POOL--SUBSTANTIAL EQUIVALENT CLARIFIED. All
4 policy forms issued by the pool shall conform in substance to prototype
5 forms developed by the pool, and shall in all other respects conform to
6 the requirements of this chapter, and shall be filed with and approved
7 by the commissioner before they are issued. The pool shall not issue
8 a pool policy to any individual who, on the effective date of the
9 coverage applied for, already has or would have coverage substantially
10 equivalent to a pool policy as an insured or covered dependent, or who
11 would be eligible for such coverage if he or she elected to obtain it
12 at a lesser premium rate. However, coverage provided by the basic
13 health plan, as established pursuant to chapter 70.47 RCW, shall not be
14 deemed substantially equivalent for the purposes of this section.

15 ****NEW SECTION.** Sec. 216. A new section is added to chapter 48.44*
16 *RCW to read as follows:*

17 *LOSS RATIOS--HEALTH CARE SERVICE CONTRACTORS. (1) For purposes of*
18 *RCW 48.44.020(2)(d), benefits in a contract shall be deemed reasonable*
19 *in relation to the amount charged provided that the anticipated loss*
20 *ratio is at least:*

21 *(a) Sixty-five percent for individual subscriber contract forms;*

22 *(b) Seventy percent for franchise plan contract forms;*

23 *(c) Eighty percent for group contract forms other than small group*
24 *contract forms; and*

25 *(d) Seventy-five percent for small group contract forms.*

26 *(2) With the approval of the commissioner, contract, rider, and*
27 *endorsement forms that provide substantially similar coverage may be*
28 *combined for the purpose of determining the anticipated loss ratio.*

29 *(3) A health care service contractor may charge the rate for*
30 *prepayment of health care services in any contract identified in RCW*
31 *48.44.020(1) upon filing of the rate with the commissioner. If the*
32 *commissioner disapproves the rate, the commissioner shall explain in*
33 *writing the specific reasons for the disapproval. A health care*
34 *service contractor may continue to charge such rate pending a final*
35 *order in any hearing held under chapters 48.04 and 34.05 RCW, or if*
36 *applicable, pending a final order in any appeal. Any amount charged*
37 *that is determined in a final order on appeal to be unreasonable in*
38 *relation to the benefits provided is subject to refund.*

1 (4) For the purposes of this section:

2 (a) "Anticipated loss ratio" means the ratio of all anticipated
3 claims or costs for the delivery of covered health care services
4 including incurred but not reported claims and costs and medical
5 management costs to premium minus any applicable taxes.

6 (b) "Small group contract form" means a form offered to a small
7 employer as defined in RCW 48.43.005(24).

8 *Sec. 216 was vetoed. See message at end of chapter.

9 *NEW SECTION. Sec. 217. A new section is added to chapter 48.46
10 RCW to read as follows:

11 LOSS RATIOS--HEALTH MAINTENANCE ORGANIZATIONS. (1) For purposes of
12 RCW 48.46.060(3)(d), benefits shall be deemed reasonable in relation to
13 the amount charged provided that the anticipated loss ratio is at
14 least:

15 (a) Sixty-five percent for individual subscriber contract forms;

16 (b) Seventy percent for franchise plan contract forms;

17 (c) Eighty percent for group contract forms other than small group
18 contract forms; and

19 (d) Seventy-five percent for small group contract forms.

20 (2) With the approval of the commissioner, contract, rider, and
21 endorsement forms that provide substantially similar coverage may be
22 combined for the purpose of determining the anticipated loss ratio.

23 (3) A health maintenance organization may charge the rate for
24 prepayment of health care services in any contract identified in RCW
25 48.46.060(1) upon filing of the rate with the commissioner. If the
26 commissioner disapproves the rate, the commissioner shall explain in
27 writing the specific reasons for the disapproval. A health maintenance
28 organization may continue to charge such rate pending a final order in
29 any hearing held under chapters 48.04 and 34.05 RCW, or if applicable,
30 pending a final order in any appeal. Any amount charged that is
31 determined in a final order on appeal to be unreasonable in relation to
32 the benefits provided is subject to refund.

33 (4) For the purposes of this section:

34 (a) "Anticipated loss ratio" means the ratio of all anticipated
35 claims or costs for the delivery of covered health care services
36 including incurred but not reported claims and costs and medical
37 management costs to premium minus any applicable taxes.

1 (b) "Small group contract form" means a form offered to a small
2 employer as defined in RCW 48.43.005(24).

3 *Sec. 217 was vetoed. See message at end of chapter.

4 *NEW SECTION. Sec. 218. A new section is added to chapter 48.21
5 RCW to read as follows:

6 LOSS RATIOS--GROUPS' DISABILITY COVERAGE. The following standards
7 and requirements apply to group and blanket disability insurance policy
8 forms and manual rates:

9 (1) Specified disease group insurance shall generate at least a
10 seventy-five percent loss ratio regardless of the size of the group.

11 (2) Group disability insurance, other than specified disease
12 insurance, as to which the insureds pay all or substantially all of the
13 premium shall generate loss ratios no lower than those set forth in the
14 following table.

15	Number of Certificate Holders	Minimum Overall
16	at Issue, Renewal, or Rerating	Loss Ratio
17	9 or less	60%
18	10 to 24	65%
19	25 to 49	70%
20	50 to 99	75%
21	100 or more	80%

22 (3) Group disability policy forms, other than for specified disease
23 insurance, for issue to single employers insuring less than one hundred
24 lives shall generate loss ratios no lower than those set forth in
25 subsection (2) of this section for groups of the same size.

26 (4) The calculating period may vary with the benefit and premium
27 provisions. The company may be required to demonstrate the
28 reasonableness of the calculating period chosen by the actuary
29 responsible for the premium calculations.

30 (5) A request for a rate increase submitted at the end of the
31 calculating period shall include a comparison of the actual to the
32 expected loss ratios and shall employ any accumulation of reserves in
33 the determination of rates for the selected calculating period and
34 account for the maintenance of such reserves for future needs. The

1 request for the rate increase shall be further documented by the
2 expected loss ratio for the new calculating period.

3 (6) A request for a rate increase submitted during the calculating
4 period shall include a comparison of the actual to the expected loss
5 ratios, a demonstration of any contributions to or support from the
6 reserves, and shall account for the maintenance of such reserves for
7 future needs. If the experience justifies a premium increase it shall
8 be deemed that the calculating period has prematurely been brought to
9 an end. The rate increase shall further be documented by the expected
10 loss ratio for the next calculating period.

11 (7) The commissioner may approve a series of two or three smaller
12 rate increases in lieu of one larger increase. These should be
13 calculated to reduce the lapses and antiselection that often result
14 from large rate increases. A demonstration of such calculations,
15 whether for a single rate increase or a series of smaller rate
16 increases, satisfactory to the commissioner, shall be attached to the
17 filing.

18 (8) Companies shall review their experience periodically and file
19 appropriate rate revisions in a timely manner to reduce the necessity
20 of later filing of exceptionally large rate increases.

21 (9) The definitions in section 221 of this act and the provisions
22 in section 220 of this act apply to this section.

23 *Sec. 218 was vetoed. See message at end of chapter.

24 *NEW SECTION. Sec. 219. A new section is added to chapter 48.20
25 RCW to read as follows:

26 LOSS RATIOS--INDIVIDUAL DISABILITY COVERAGE. The following
27 standards and requirements apply to individual disability insurance
28 forms:

29 (1) The overall loss ratio shall be deemed reasonable in relation
30 to the premiums if the overall loss ratio is at least sixty percent
31 over a calculating period chosen by the insurer and satisfactory to the
32 commissioner.

33 (2) The calculating period may vary with the benefit and renewal
34 provisions. The company may be required to demonstrate the
35 reasonableness of the calculating period chosen by the actuary
36 responsible for the premium calculations. A brief explanation of the
37 selected calculating period shall accompany the filing.

1 (3) *Policy forms, the benefits of which are particularly exposed to*
2 *the effects of inflation and whose premium income may be particularly*
3 *vulnerable to an eroding persistency and other similar forces, shall*
4 *use a relatively short calculating period reflecting the uncertainties*
5 *of estimating the risks involved. Policy forms based on more*
6 *dependable statistics may employ a longer calculating period. The*
7 *calculating period may be the lifetime of the contract for guaranteed*
8 *renewable and noncancellable policy forms if such forms provide*
9 *benefits that are supported by reliable statistics and that are*
10 *protected from inflationary or eroding forces by such factors as fixed*
11 *dollar coverages, inside benefit limits, or the inherent nature of the*
12 *benefits. The calculating period may be as short as one year for*
13 *coverages that are based on statistics of minimal reliability or that*
14 *are highly exposed to inflation.*

15 (4) *A request for a rate increase to be effective at the end of the*
16 *calculating period shall include a comparison of the actual to the*
17 *expected loss ratios, shall employ any accumulation of reserves in the*
18 *determination of rates for the new calculating period, and shall*
19 *account for the maintenance of such reserves for future needs. The*
20 *request for the rate increase shall be further documented by the*
21 *expected loss ratio for the new calculating period.*

22 (5) *A request for a rate increase submitted during the calculating*
23 *period shall include a comparison of the actual to the expected loss*
24 *ratios, a demonstration of any contributions to and support from the*
25 *reserves, and shall account for the maintenance of such reserves for*
26 *future needs. If the experience justifies a premium increase it shall*
27 *be deemed that the calculating period has prematurely been brought to*
28 *an end. The rate increase shall further be documented by the expected*
29 *loss ratio for the next calculating period.*

30 (6) *The commissioner may approve a series of two or three smaller*
31 *rate increases in lieu of one large increase. These should be*
32 *calculated to reduce lapses and anti-selection that often result from*
33 *large rate increases. A demonstration of such calculations, whether*
34 *for a single rate increase or for a series of smaller rate increases,*
35 *satisfactory to the commissioner, shall be attached to the filing.*

36 (7) *Companies shall review their experience periodically and file*
37 *appropriate rate revisions in a timely manner to reduce the necessity*
38 *of later filing of exceptionally large rate increases.*

39 **Sec. 219 was vetoed. See message at end of chapter.*

1 *NEW SECTION. Sec. 220. A new section is added to chapter 48.20
2 RCW to read as follows:

3 LOSS RATIOS--DISABILITY COVERAGE EXEMPTIONS. Sections 218 and 219
4 of this act apply to all insurers and to every disability insurance
5 policy form filed for approval in this state after the effective date
6 of this section, except:

7 (1) Additional indemnity and premium waiver forms for use only in
8 conjunction with life insurance policies;

9 (2) Medicare supplement policy forms that are regulated by chapter
10 48.66 RCW;

11 (3) Credit insurance policy forms issued pursuant to chapter 48.34
12 RCW;

13 (4) Group policy forms other than:

14 (a) Specified disease policy forms;

15 (b) Policy forms, other than loss of income forms, as to which all
16 or substantially all of the premium is paid by the individuals insured
17 thereunder;

18 (c) Policy forms, other than loss of income forms, for issue to
19 single employers insuring less than one hundred employees;

20 (5) Policy forms filed by health care service contractors or health
21 maintenance organizations;

22 (6) Policy forms initially approved, including subsequent requests
23 for rate increases and modifications of rate manuals.

24 *Sec. 220 was vetoed. See message at end of chapter.

25 *NEW SECTION. Sec. 221. A new section is added to chapter 48.20
26 RCW to read as follows:

27 LOSS RATIOS--DISABILITY COVERAGE DEFINITIONS. (1) The "expected
28 loss ratio" is a prospective calculation and shall be calculated as the
29 projected "benefits incurred" divided by the projected "premiums
30 earned" and shall be based on the actuary's best projections of the
31 future experience within the "calculating period."

32 (2) The "actual loss ratio" is a retrospective calculation and
33 shall be calculated as the "benefits incurred" divided by the "premiums
34 earned," both measured from the beginning of the "calculating period"
35 to the date of the loss ratio calculations.

36 (3) The "overall loss ratio" shall be calculated as the "benefits
37 incurred" divided by the "premiums earned" over the entire "calculating
38 period" and may involve both retrospective and prospective data.

1 (4) The "calculating period" is the time span over which the
2 actuary expects the premium rates, whether level or increasing, to
3 remain adequate in accordance with his or her best estimate of future
4 experience and during which the actuary does not expect to request a
5 rate increase.

6 (5) The "benefits incurred" is the "claims incurred" plus any
7 increase, or less any decrease, in the "reserves."

8 (6) The "claims incurred" means:

9 (a) Claims paid during the accounting period; plus

10 (b) The change in the liability for claims that have been reported
11 but not paid; plus

12 (c) The change in the liability for claims that have not been
13 reported but which may reasonably be expected.

14 The "claims incurred" does not include expenses incurred in
15 processing the claims, home office or field overhead, acquisition and
16 selling costs, taxes or other expenses, contributions to surplus, or
17 profit.

18 (7) The "reserves," as referred to in sections 218 and 219 of this
19 act include:

20 (a) Active life disability reserves;

21 (b) Additional reserves whether for a specific liability purpose or
22 not;

23 (c) Contingency reserves;

24 (d) Reserves for select morbidity experience; and

25 (e) Increased reserves that may be required by the commissioner.

26 (8) The "premiums earned" means the premiums, less experience
27 credits, refunds, or dividends, applicable to an accounting period
28 whether received before, during, or after such period.

29 (9) Renewal provisions are defined as follows:

30 (a) "Guaranteed renewable" means renewal cannot be declined by the
31 insurance company for any reason, but the insurance company can revise
32 rates on a class basis.

33 (b) "Noncancellable" means renewal cannot be declined nor can rates
34 be revised by the insurance company.

35 *Sec. 221 was vetoed. See message at end of chapter.

36 PART III--BENEFITS AND SERVICE DELIVERY

1 NEW SECTION. **Sec. 301.** A new section is added to chapter 48.43
2 RCW to read as follows:

3 EMERGENCY MEDICAL SERVICES. (1) When conducting a review of the
4 necessity and appropriateness of emergency services or making a benefit
5 determination for emergency services:

6 (a) A health carrier shall cover emergency services necessary to
7 screen and stabilize a covered person if a prudent layperson acting
8 reasonably would have believed that an emergency medical condition
9 existed. In addition, a health carrier shall not require prior
10 authorization of such services provided prior to the point of
11 stabilization if a prudent layperson acting reasonably would have
12 believed that an emergency medical condition existed. With respect to
13 care obtained from a nonparticipating hospital emergency department, a
14 health carrier shall cover emergency services necessary to screen and
15 stabilize a covered person if a prudent layperson would have reasonably
16 believed that use of a participating hospital emergency department
17 would result in a delay that would worsen the emergency, or if a
18 provision of federal, state, or local law requires the use of a
19 specific provider or facility. In addition, a health carrier shall not
20 require prior authorization of such services provided prior to the
21 point of stabilization if a prudent layperson acting reasonably would
22 have believed that an emergency medical condition existed and that use
23 of a participating hospital emergency department would result in a
24 delay that would worsen the emergency.

25 (b) If an authorized representative of a health carrier authorizes
26 coverage of emergency services, the health carrier shall not
27 subsequently retract its authorization after the emergency services
28 have been provided, or reduce payment for an item or service furnished
29 in reliance on approval, unless the approval was based on a material
30 misrepresentation about the covered person's health condition made by
31 the provider of emergency services.

32 (c) Coverage of emergency services may be subject to applicable
33 copayments, coinsurance, and deductibles, and a health carrier may
34 impose reasonable differential cost-sharing arrangements for emergency
35 services rendered by nonparticipating providers, if such differential
36 between cost-sharing amounts applied to emergency services rendered by
37 participating provider versus nonparticipating provider does not exceed
38 fifty dollars. Differential cost sharing for emergency services may
39 not be applied when a covered person presents to a nonparticipating

1 hospital emergency department rather than a participating hospital
2 emergency department when the health carrier requires preauthorization
3 for postevaluation or poststabilization emergency services if:

4 (i) Due to circumstances beyond the covered person's control, the
5 covered person was unable to go to a participating hospital emergency
6 department in a timely fashion without serious impairment to the
7 covered person's health; or

8 (ii) A prudent layperson possessing an average knowledge of health
9 and medicine would have reasonably believed that he or she would be
10 unable to go to a participating hospital emergency department in a
11 timely fashion without serious impairment to the covered person's
12 health.

13 (d) If a health carrier requires preauthorization for
14 postevaluation or poststabilization services, the health carrier shall
15 provide access to an authorized representative twenty-four hours a day,
16 seven days a week, to facilitate review. In order for postevaluation
17 or poststabilization services to be covered by the health carrier, the
18 provider or facility must make a documented good faith effort to
19 contact the covered person's health carrier within thirty minutes of
20 stabilization, if the covered person needs to be stabilized. The
21 health carrier's authorized representative is required to respond to a
22 telephone request for preauthorization from a provider or facility
23 within thirty minutes. Failure of the health carrier to respond within
24 thirty minutes constitutes authorization for the provision of
25 immediately required medically necessary postevaluation and
26 poststabilization services, unless the health carrier documents that it
27 made a good faith effort but was unable to reach the provider or
28 facility within thirty minutes after receiving the request.

29 (e) A health carrier shall immediately arrange for an alternative
30 plan of treatment for the covered person if a nonparticipating
31 emergency provider and health plan cannot reach an agreement on which
32 services are necessary beyond those immediately necessary to stabilize
33 the covered person consistent with state and federal laws.

34 (2) Nothing in this section is to be construed as prohibiting the
35 health carrier from requiring notification within the time frame
36 specified in the contract for inpatient admission or as soon thereafter
37 as medically possible but no less than twenty-four hours. Nothing in
38 this section is to be construed as preventing the health carrier from
39 reserving the right to require transfer of a hospitalized covered

1 person upon stabilization. Follow-up care that is a direct result of
2 the emergency must be obtained in accordance with the health plan's
3 usual terms and conditions of coverage. All other terms and conditions
4 of coverage may be applied to emergency services.

5

PART IV--MISCELLANEOUS

6 NEW SECTION. **Sec. 401.** WICKLINE CLAUSE STUDY. (1) There is some
7 question regarding who should be liable when a health carrier or other
8 third-party payer refuses to pay for or provide health services
9 recommended by a health care provider and the patient suffers injury as
10 a result of not receiving the recommended care. This issue typically
11 arises in managed care systems, which integrate the financing and
12 delivery of health care services to covered persons through selected
13 providers. Contracts between a health carrier and a provider may
14 address potential liability issues regarding the relationship between
15 the carrier and the provider. Some contracts shift potential liability
16 for a health carrier's decision not to pay for recommended health
17 services to the provider or patient through what are commonly referred
18 to as "Wickline clauses." These clauses generally state it is a
19 medical decision between the provider and patient as to whether the
20 patient receives services that the carrier refuses to cover; this
21 ignores the fact that the decision not to provide coverage influences
22 the decision of the patient whether to receive the recommended care.
23 The legislature intends to review the policy questions raised by this
24 issue, particularly to what extent the carrier should be able to avoid
25 liability for its decisions by insulating itself through its contracts
26 with providers.

27 (2) A joint task force on Wickline clauses shall review the
28 practice of contractually assigning or avoiding potential liability for
29 decisions by a health carrier or other third-party payer not to pay for
30 health care services recommended by a health care provider. The task
31 force shall be comprised of two members of the house of representatives
32 appointed by the speaker of the house, one from each major caucus, two
33 members of the senate appointed by the president of the senate, one
34 from each major caucus, and eight persons appointed by the legislative
35 members of the task force. The eight nonlegislative persons on the
36 task force shall consist of: Two representatives of health care
37 providers; two representatives of health care consumers; two

1 representatives of health carriers; and two representatives of self-
2 funded health plans. The legislative members shall organize and
3 administer the task force. Staffing shall be provided by the office of
4 program research and senate committee services.

5 (3) The task force shall report to the health care committees of
6 the legislature by December 1, 1997. The report shall discuss the
7 policy issues regarding Wickline clauses and the more general issue of
8 potential liability for decisions of a health carrier and others not to
9 cover health care recommended by the provider. The report may contain
10 recommendations for the legislature to consider.

11 NEW SECTION. **Sec. 402.** COMMON TITLE. This act shall be known as
12 the consumer assistance and insurance market stabilization act.

13 NEW SECTION. **Sec. 403.** Part headings and section captions used in
14 this act are not part of the law.

15 NEW SECTION. **Sec. 404.** SEVERABILITY CLAUSE. If any provision of
16 this act or its application to any person or circumstance is held
17 invalid, the remainder of the act or the application of the provision
18 to other persons or circumstances is not affected.

19 NEW SECTION. **Sec. 405.** EFFECTIVE DATES. (1) Sections 104 through
20 108 and 301 of this act take effect January 1, 1998.

21 (2) Section 111 of this act is necessary for the immediate
22 preservation of the public peace, health, or safety, or support of the
23 state government and its existing public institutions, and takes effect
24 July 1, 1997.

25 (3) Section 205 of this act is necessary for the immediate
26 preservation of the public peace, health, or safety, or support of the
27 state government and its existing public institutions, and takes effect
28 immediately.

Passed the House April 19, 1997.

Passed the Senate April 18, 1997.

Approved by the Governor April 26, 1997, with the exception of
certain items that were vetoed.

Filed in Office of Secretary of State April 26, 1997.

1 Note: Governor's explanation of partial veto is as follows:

2 "I am returning herewith, without my approval as to sections 101,
3 102, 103, 104, 105, 106, 107, 108, 109, 110, 111, 201, 203, 204, 216,
4 217, 218, 219, 220, and 221, Engrossed Substitute House Bill No. 2018
5 entitled:

6 "AN ACT Relating to health insurance reform;"

7 For the following reasons, I have vetoed sections 101, 102, 103,
8 104, 105, 106, 107, 108, 109, 110, 111, 201, 203, 204, 216, 217, 218,
9 219, 220 and 221 of Engrossed Substitute House Bill No. 2018:

10 ESHB 2018 is entitled the "Consumer Assistance and Insurance Market
11 Stabilization Act". I believe strongly in both concepts reflected in
12 that title, but I do not think that this bill would effectively achieve
13 either of those goals. It is in everyone's interests to have a strong,
14 viable private health insurance market, but it is equally important to
15 maintain the commitments that were previously made by the legislature
16 to guarantee access to insurance for the people of this state.

17 I believe our goal must be to have a wide range of options to those
18 in all health insurance markets. I commit to work with consumers,
19 insurance companies, health care providers and other interested parties
20 to develop meaningful solutions that will increase the availability of
21 a wide range of choices in the individual market, while promoting
22 stability.

23 The viability of the individual insurance market is critical, but
24 we must consider other options that do not roll back the progress we
25 have made in access to health care in this state. A comprehensive
26 solution must include the Washington State Health Insurance Pool
27 (WSHIP) (the state's high-risk pool), the Basic Health Plan,
28 predictable rate review in a stable regulatory environment, and the
29 involvement of consumers, health care providers, health insurers and
30 others. I commit to work with interested parties to develop equitable
31 solutions to these complex problems.

32 I have vetoed sections 101 through 108 and section 111 which create
33 standards for grievance procedures, utilization review and access plans
34 for health carriers. Those sections "deem" compliance with the national
35 organization standards of the National Commission on Quality Assurance
36 (NCQA) to be sufficient to meet the standards contained in the bill.
37 This would be a direct violation of Woodson v. State, 95 Wn.2d 257
38 (1980) which prohibits delegation of legislative power to non-
39 governmental entities. NCQA is a private organization that can change
40 standards at any time. I would hope that by working together, we can
41 develop or appropriately adopt standards to protect consumers and
42 achieve stability for managed care plans. I am not opposed to looking
43 at the use of national standards on these issues in a constitutional
44 manner.

45 ESHB 2018 directs the Health Care Authority, along with state
46 agencies, consumers, carriers and providers to review the need for
47 network adequacy requirements. While there may be a need for such a
48 study, no funding is provided for the Health Care Authority to conduct
49 the study. Therefore, I have vetoed sections 109 and 110.

1 Section 203 creates a two-month (July and August) open enrollment
2 period and, during the rest of the year, allows insurance carriers to
3 deny applicants based on medical conditions. Those who enter during
4 the two-month period would still be subject to the three-month pre-
5 existing condition waiting period. Such individuals could find
6 themselves waiting as long as 13 months for regular coverage. Those
7 denied coverage the rest of the year would have access to the state's
8 high risk pool at higher rates than individual plans, an unaffordable
9 option for many. Section 203 represents a significant change from
10 current policy, which provides that no one may be denied health
11 insurance coverage for any reason.

12 In section 204, health carriers are given the option to discontinue
13 or modify a particular plan with ninety days' notice to enrollees.
14 While carriers must make available all other plans currently offered,
15 there is no requirement that comparable benefits be offered in those
16 plans. This proposes significant change from current law which
17 requires that carriers may not discontinue a plan unless the carrier
18 offers a comparable product as an alternative.

19 Section 201 expresses legislative intent to preserve guaranteed
20 issue and renewability, portability and limitations on the use of pre-
21 existing condition exclusions. This bill represents an attempt to
22 significantly limit those reforms. There is no objective data to
23 support the claim that the "lack of incentives" to purchase health care
24 in a timely manner is contributing significantly to the costs of health
25 insurance. We want to encourage coverage by having a choice of
26 affordable products available to consumers, ranging from comprehensive
27 to basic benefits.

28 I have vetoed sections 216 through 221 because I believe rate
29 review standards are more appropriately dealt with in the
30 administrative rule making process. I believe there must be reasonable
31 standards for rate regulation that protect consumers from excessive
32 charges while, and at the same time allow predictability for insurance
33 companies in the rate review process.

34 I encourage the development of standards that meet both of these
35 objectives and stand ready to work with interested parties to achieve
36 such a compromise. The language in sections 218 through 221 is
37 currently included in Washington Administrative Code and is therefore
38 unnecessary in statute. Further, the language of the bill is ambiguous
39 as to loss ratios for health maintenance organizations and health care
40 service contractors.

41 There are many aspects of the bill that I support. For example,
42 the changes in sections 210 through 215 to the WSHIP are positive. The
43 bill allows the plan to develop a managed care program at a lower
44 premium than the current fee-for-service plan. It also expands
45 coverage to include maternity benefits and eliminates gender rating for
46 pool insurance products. This makes WSHIP a better plan. However,
47 with current law in effect, very few have access to it. We must look
48 at WSHIP as a part of the solution to broadening coverage options in
49 the individual market.

50 Section 301 creates a standard for health plan coverage of
51 emergency room care, when a reasonable person would have believed that
52 an emergency medical condition exists. This is a very positive move
53 for consumers who find themselves in a perceived medical crisis forcing

1 them to seek services in an emergency room. In a medical crisis,
2 families should not be forced to worry about whether or not their
3 health insurance plan will pay for the needed services.

4 With the exception of sections 101, 102, 103, 104, 105, 106, 107,
5 108, 109, 110, 111, 201, 203, 204, 216, 217, 218, 219, 220 and 221, I
6 am approving Engrossed Substitute House Bill No. 2018."